## Public Service Commission of Utah



















Public Service Commission of Utah 2004 Annual Report for the period July 1, 2003 to June 30, 2004

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## Letter to the Governor, Members of the Senate and Members of the House of Representatives

November 5, 2004

Honorable Olene S. Walker Governor, State of Utah Honorable Members of the Senate Honorable Members of the House of Representatives

It is a pleasure to present you the Annual Report for Fiscal Year 2004 of the Public Service Commission of Utah. This report has been prepared in accordance with Utah Code § 54-1-10, which requires the Commission submit to you a report of its activities during the fiscal year ending June 30, 2004.

This annual report highlights the issues and activities the Commission has focused on during the year.

We express our appreciation for your encouragement and assistance during this past year. We look forward to your continued support and gladly accept our duties in serving the Utah public.

Respectfully submitted,

Richard M. Campbell, Commission Chairman Constance B. White, Commissioner Ted Boyer, Commissioner

#### **PSC** Personnel

June 30, 2004

#### Chairman

Richard M. Campbell

#### Commissioner

Constance B. White

#### Commissioner

Ted Boyer

#### Commission Secretary

Julie P. Orchard

## Executive Staff Director

Lowell Alt

#### Legal Counsel

Sander J. Mooy

#### Administrative Law Judge

Steven F. Goodwill

#### Telecom Analyst

John S. Harvey

#### Chief Utility Economist

James A. Logan

#### Utility Economist

Rebecca Wilson

#### Paralegal

Barbara Stroud

#### Accounting Technician

Joani F. Stevens

#### Office Technician

Lindsay Mathie

#### Office Technician

Allison Flanders

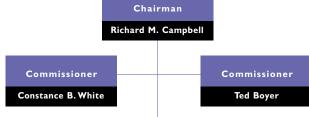
#### TRS Specialist

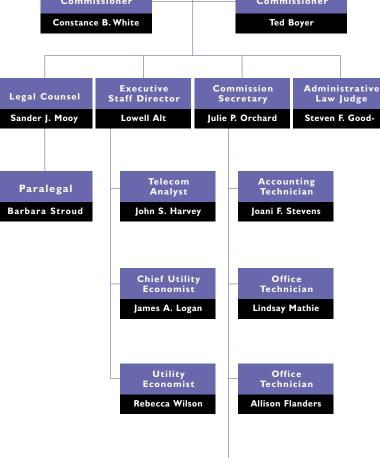
Mary Beth Green



## **PSC** Organization

June 30, 2004





TRS Specialist

Mary Beth Green





## Service Commission 2004

#### Richard M. Campbell, Commission Chairman

Original Term: March 1, 2001 - March 1, 2007; Designated Chairman: June 1, 2003

Ric Campbell was appointed to the Public Service Commission on March 1, 2001 and was designated chairman of the Commission on June 1, 2003. His term expires March 1, 2007. Chairman Campbell is a member of the National Association of Regulatory Utility Commissioners (NARUC) and serves on the Committee on Energy Resources and the Environment.

Prior to his appointment, he was an advisor to Governor Michael O. Leavitt on energy issues and had served as the Director of the Utah Division of Public Utilities since 1995. While at the Division, Chairman Campbell also served as a member of the Utah Telecommunications Advisory Council and on the Utah Rural Telecommunications Task Force. He was also a member of the Staff Subcommittee of Executive Directors for NARUC.

Before joining the Division, Chairman Champbell was the Executive Director of the Utah Health Policy Commission. This Commission was charged with recommending market-based health care reforms. Prior to Ric's public service in state government, he worked for Shell Oil Company. Ric has a B.S. degree in Accounting from Brigham Young University and a M.S. degree in Economics from the University of Utah.

#### Constance B. White, Commissioner

Original Term: March 1, 1995 - March 1, 1999; Reappointed: March 1, 1999 - March 1, 2005

Constance B. White was appointed to her first term as Commissioner of the Public Service Commission of Utah by Governor Michael O. Leavitt on March 1, 1995. She was re-appointed to a second term, ending March 1, 2005.

Commissioner White currently serves as Treasurer of the Board of Directors of the National Association of Regulatory utility Commissioners (NARUC), sits on its executive committee and Board of Director, and was appointed to its Committee of Electricity. She serves as a member of the steering committee for the Rocky Mountain Area Transmission Study (RMATS); member of the National Council on Electric Policy, and on the Citizens Energy Council of America. She also is active in the Western Conference of Public Service Commissioners (WCPSC).

Prior to coming to the Public Service Commission, Commissioner White served in Governor Leavitt's cabinet as the Executive Director for the Utah Department of Commerce. Before that, she practiced law in the private sector, worked for the Securities Division of the Department of Commerce, and served as legal counsel to the Department.

#### Ted Boyer, Commissioner

Original Term: June 20, 2003 - March 1, 2009

Ted Boyer was appointed to his first term as a commissioner of the Public Service Commission on June 20, 2003 by Governor Michael O. Leavitt. His term expires March 1, 2009.

Commissioner Boyer is a member of the National Association of Regulatory Utility Commissioners (NARUC) and serves on the Telecommunications Committee and International Committee, as well as Chair of the Telecommunications Committee of the Western Conference of Public Service Commissioners (WCPSC).

Prior to his appointment, Commissioner Boyer served on the Cabinet of Governor Leavitt as Executive Director of the Utah Department of Commerce and before that as Director of the Utah Real Estate Division. After receiving his BS and MS degrees from Brigham Young University, he earned his Juris Doctorate from the University of Utah and practiced law in Salt Lake City for over 20 years.

# PSC History & Regulatory Process

## Origins of the PSC

Since its origin in the Public Utilities Act of 1917, the Commission has served the citizens of the State through technical, economic regulation of Utah's public utility companies. These privately owned but government-regulated companies provide the telecommunications, electricity, natural gas, water, and sewerage systems over which important services are delivered to Utah households and businesses.

Utility systems are key structural elements of Utah's economy. Collectively, all such structural elements, whether provided by public authorities or regulated private companies, are known as "infrastructure." Roads, railways and other modes of transportation, and communications and other network-based services like electricity, natural gas and water, facilitate the flow of goods and services between buyers and sellers, making this infrastructure a prerequisite for economic growth.

Utility companies are certificated monopolies. With recent exceptions primarily in the telecommunications industry, each is the sole provider of utility service in designated geographic areas of the State called "certificated service territories."

#### Public Service Commission of Utah List of Secretaries

J		
Period of Service	Name	Home Town
1917-1923	Thomas E. Banning	Salt Lake City
1923-1935	Frank L. Ostler	Salt Lake City
1935-1936	Theodore E. Thain	Logan
1936-1938	Wendell D. Larson	Salt Lake City
1938-1940	J. Allan Crockett	Salt Lake City
1941-1943	Charles A. Esser	Salt Lake City
1943-1944	Theodore E. Thain	Logan
1945-1948	Royal Whitlock	Gunnison
1949-1949	C.J. Stringham	Salt Lake City
1949-1956	Frank A. Yeamans	Salt Lake City
1956-1959	C.R. Openshaw, Jr.	Salt Lake City
1959-1960	Frank A. Yeamans	Salt Lake City
1960-1970	C.R. Openshaw, Jr.	Salt Lake City
1970-1971	Maurice P. Greffoz *	Salt Lake City
1971-1972	Eugene S. Lambert	Salt Lake City
1972-1977	Ronald E. Casper	Salt Lake City
1977-1979	Victor N. Gibb	Orem
1979-1981	David L. Stott	Salt Lake City
1981-1983	Jean Mowrey	Salt Lake City
1983-1986	Georgia Peterson	Salt Lake City
1986-1991	Stephen C. Hewlett	Salt Lake City
1991-Present	Julie Orchard	Bountiful

<sup>\*</sup> Acting Secretary

#### Public Service Commission of Utah List of Commissioners

Period of Service	Name	Home Town
1917-1921	Henry H. Blood	Kaysville
1917-1923	Joshua Greenwood	Nephi
1917-1925	Warren Stoutner	Salt Lake City
1921-1923	Abbot R. Heywood	Ogden
1923-1937	Elmer E. Corfman	Salt Lake City
1923-1937	Thomas E. McKay	Huntsville
1925-1933	George F. McGonagle	Salt Lake City
1933-1935	Thomas H. Humphreys	Logan
1935-1937	Joseph S. Snow	St. George
1937-1941	Ward C. Holbrook	Clearfield
1937-1941	Otto A. Wiesley	Salt Lake City
1937-1940	Walter K. Granger	Cedar City
1941-1943	George S. Ballif	Provo
1941-1949	Oscar W. Carlson	Salt Lake City
1941-1951	Donald Hacking	Price
1943-1952	W. R. McEntire	Huntsville
1949-1973	Hal S. Bennett	Salt Lake City
1951-1956	Stewart M. Hanson	Salt Lake City
1952-1972	Donald Hacking	Price
1956-1957	Rue L. Clegg	Salt Lake City
1957-1963	Jesse R. Budge	Salt Lake City
1963-1965	Raymond W. Gee	Salt Lake City

#### Public Service Commission Years of Service

- Appointment Years
- **D** Democrat
- R Republican
- I Independent



Year	Commissi	ioner I
1973	Beni	nett - <b>R</b> (49-73)
	Zun	del - <b>R</b> (73-79)
1974		
1975		
1976		
1977		
1978		
1979	• Irvin	ie - <b>R</b> (79-85)
1980		
1981		
1982		
1983		
1984		
1985	<ul><li>Stev</li></ul>	vart - <b>R</b> (85-92)
1986		
1987		
1988		
1989		
1990		
1991	•	
1992	Mec	ham - <b>R</b> (92-03)
1993		
1994		
1995		
100		

• Boyer - **R** (03- )

1998

2000

2002

2004 2005

2006

Period of Service	Name	Home Town		
1965-1967	D. Frank Wilkins	Salt Lake City		
1967-1969	Donald T. Adams	Monticello		
1969-1972	John T. Vernieu	Richfield		
1972-1975	Eugene S. Lambert	Salt Lake City		
1972-1976	Frank S. Warner	Ogden		
1973-1979	Olof E. Zundel	Brigham City		
1975-1976	James N. Kimball	Salt Lake City		
1976-1977	Joseph C. Folley	Ogden		
1976-1982	Milly O. Bernard	Salt Lake City		
1977-1980	Kenneth Rigtrup	Salt Lake City		
1979-1985	David R. Irvine	Bountiful		
1980-1989	Brent H. Cameron	Salt Lake City		
1982-1995	James M. Byrne	Salt Lake City		
1985-1992	Brian T. Stewart	Farmington		
1989-1991	Stephen F. Mecham	Salt Lake City		
1991-1992	Stephen C. Hewlett *	Salt Lake City		
1992-1995	Stephen C. Hewlett	Salt Lake City		
1992-2003	Stephen F. Mecham	Salt Lake City		
1995- Present	Constance B. White	Salt Lake City		
1995-2001	Clark D. Jones	Salt Lake City		
2001-Present	Richard M. Campbell	Riverton		
2003-Present	Theodore Boyer	Salt Lake City		
*Commissioner Pro Tempore				

Commissioner 2	Commissioner 3
Warner - <b>D</b> (72-76)	Lambert - <b>D</b> (72-75)
•	Kimball - <b>D</b> (75-76)
Bernard - <b>D</b> (76-82)	Folley - <b>D</b> (76-77)
	● Rigtrup - I (77-80)

Cameron - **D** (80-89)

Bryne - **D** (82-95)

• Mecham - **R** (89-91)

Hewlett - **R** (91-95)

White - I (95- ) • Jones - R (95-01)

• Campbell - **R** (01- )



Because there is no competition, Federal and State law obligates the Commission to promote and protect the public interest by ensuring that public utility service is adequate in quality and reliability, and is available to everyone at just and reasonable prices. This is the Commission's goal. The prices, terms and conditions of utility service affect the quality of the State's infrastructure.

### Organization of the Regulatory Function in Utah Today

Since 1983, when the legislature last reorganized Utah's public utility regulatory function, the Commission has been an independent entity with a small clerical, legal, and technical advisory staff. The office of the Commission consists of a three-member commission, each commissioner appointed by the Governor to a six-year term; an administrative secretary and clerical staff; an executive staff director and technical staff; a legal counsel and paralegal staff; and an administrative law judge. Currently the Commission employs 15 persons.

The Division of Public Utilities, Department of Commerce, performs public utility audits and investigations, helps to resolve customer complaints, and enforces Commission orders. Since the 1983 reorganization, the Division has been empowered to represent an impartially determined, broad public interest before the Commission. It does so with legal assistance from the Office of the Attorney General. Also functioning within the Department of Commerce is the Committee of Consumer Services, the state agency advocate before the Commission for the interests of residential, small commercial and agricultural customers. The Committee, established by the legislature in 1977, consists of six citizens appointed by the Governor. It employs an administrative secretary and an eight-member clerical and technical staff. Legal assistance is provided by the Attorney General.

#### How the Commission Works

As a regulatory decision making body, the Commission exercises a delegated legislative power. Each regulatory decision is reached quasi-judicially — that is to say, the decision must be based on evidence of record gathered in open public hearings in docketed proceedings. All dockets are closely scheduled, but the due process rights of parties, carefully observed by the Commission, mainly govern their timing.

In the course of a hearing, parties participating may include the subject public utility, the Division of Public Utilities (representing an impartial view of the overall public interest), and the Committee of Consumer Services (representing the particular group interests of residential, small commercial, and agricultural customers).

Parties present the sworn testimony and evidence of expert witnesses on matters at issue. Witnesses will be cross-examined by the attorneys assisting each party.

In cases where tens of millions of dollars may be at stake, or important issues of regulatory policy arise, a number of other intervenors, representing interests as diverse as low-income customers and large industrial customers, may also participate. They too will employ expert witnesses and attorneys. They will want to be involved because regulatory decisions distribute outcomes as gains or losses to particular parties. Cases raise issues of law, economics, accounting, finance, and engineering.

Reaching decisions, which balance the often-competing interests of concerned parties, in pursuit of outcomes, which protect and promote the overall public interest, is the Commission's task. These decisions, reviewable by the Utah Supreme Court, must be drawn directly from the evidentiary record created in open public hearings.

During fiscal year 2004, 734 cases were docketed. Of these, 121 were resolved by written Commission order, following hearing and deliberation on the evidentiary record. The Commission resolved an additional 57 cases in the fiscal year out of 488 cases docketed in the previous fiscal year. Many of the remaining cases were handled informally. The more important cases, whether for regulatory policy or financial implications, are highlighted in discussions of electricity, natural gas, telecommunications, and water, which follow in the next section of the report.



As a regulatory decision making body, the Commission exercises a delegated legislative power. Each regulatory decision is reached quasi-judicially — that is to say, the decision must be based on evidence of record gathered in open public hearings in docketed proceedings.



PacifiCorp provides more than 80 percent of the electricity consumed by Utah's households and businesses. Other Utah customers are served either by municipal utilities, which are not regulated by the Commission, or by rural electric cooperatives, which are subject to minimal state regulation.

### Overview of Electric Utility

The principal electric utility regulated by the Commission is PacifiCorp, an investor-owned utility doing business in the state as Utah Power and Light Company. PacifiCorp also serves retail customers in five other western states and wholesale customers throughout the west. PacifiCorp provides more than 80 percent of the electricity consumed by Utah's households and businesses. Other Utah customers are served either by municipal utilities, which are not regulated by the Commission, or by rural electric cooperatives, which are subject to minimal state regulation. Thus, most of the Commission's work in the electric industry arises from regulation of PacifiCorp.

#### Holiday Power Outage

About 190,000 Utah customers lost power service following a series of storms beginning December 26, 2003. Over 2,000 customers were without lights or heat for many days. The Commission received a record number of concerned customer calls and immediately launched an investigation. Both PacifiCorp and the Division of Public Utilities provided reports on the outage to the Commission on May 18, 2004. A combination of factors are cited by the reports as contributing to the extensive damage and untimely restoration response by PacifiCorp. The extensive damage is reportedly related to an historically abnormal wet and heavy snowfall causing a substantial number of broken tree limbs to come into contact with power lines in back lots throughout the Wasatch Front. The technical failure of PacifiCorp's outage management communications system reportedly contributed to the lengthy response time. Both reports are available on the Commission's website. This investigation is pending Commission consideration and decision.

#### Planning for Least Cost and Reliable Power Supply

In response to increased demand for and decreased supply of electricity, PacifiCorp commits to substantial investments in additional generating plant and infrastructure.

In March, the Commission granted PacifiCorp a Certificate of Convenience and Necessity to construct Currant Creek, a natural gas power plant near Mona, Utah. The \$343 million plant is a staged 280 megawatt natural gas-fired simple cycle combustion turbine planned for service in the summer of 2005 with conversion to a 525 megawatt combined cycle combustion turbine by summer 2006.

#### Power Distribution Network Improvements

Begun in fiscal year 2003, PacifiCorp continues its multi-year investment project to upgrade and expand the distribution network in the Wasatch Front region. This project involves building new substations, upgrading existing substations, and upgrading transmission lines. Robust growth in demand, especially from increased use of electric air conditioning, drives the additional investment. The \$200 million project is scheduled for completion in December 2004.

#### Utah Power Rates

In order to recover the cost related to its new investments for the Gadsby power plant built in FY 2002, the distribution network upgrades, and other cost increases, PacifiCorp filed in FY 2003 for a \$125 million rate increase. Following investigation and settlement meetings among interested parties, this case concluded in FY 2004 with the Commission authorizing \$65 million of the requested rate increase, an approximate rate increase of 7 percent, and a 10.7 percent allowed rate of return, effective April 1, 2004. The amount of the rate increase and rate of return is based on the unopposed stipulation between PacifiCorp and the other interveners that the amounts are just, reasonable and in the public interest. The Commission authorizes the increase to be primarily spread equally to all customer groups. An unopposed rate design stipulation that reflects the higher cost to serve summer electric use is also approved.

On March 16, 2004, effective April 1, 2004, the Commission approved an additional three percent rate increase which amounts to approximately \$22.5 million. This increase allows PacifiCorp to collect costs to reduce or shift to lower cost time periods its customers' electricity use. The Commission additionally approved the availability of a credit to eligible large customers that implement electricity efficiency measures at their own expense. Pursuant to legislation enacted in 2002, Utah Code Ann. § 54-7-12.8, and as a result of another unopposed stipulation by PacifiCorp and interested parties, the Commission ordered the increase and credits be collected through a tariff rider charge which appears as a separate line item on customer bills.

Implementation of this 3 percent surcharge coincides with the termination of an approximately 3.5 percent surcharge approved in FY 2002 to collect the high power costs PacifiCorp incurred as a result of the wholesale market dysfunction of 2000 to 2001.

KEY: Docket Number Short Title

Status as of June 30, 2004

### Electric Utility Dockets

#### 02-035-12

In the Matter of the Application of PacifiCorp for an Order Authorizing a Change in Depreciation Rates

Order issued July 8, 2003. The Commission approved the Stipulation that provides new depreciation rates for PacifiCorp resulting in a decrease of approximately \$6 million in annual depreciation expense in Utah based upon March 2002 depreciable plant balances. The Stipulation also provides for a task force to investigate and evaluate the demolition costs for PacifiCorp=s steam production plant. In addition, the Stipulation requires PacifiCorp to file a new depreciation study and accompanying application with the Commission within five-years of the date of this Order.

#### 02-035-13

In the Matter of the Joint Application of PacifiCorp and Nucor Steel for Approval of an Electric Service Agreement

Order issued July 28, 2003. The Commission approved the Electric Service Agreement and Stipulation. The Electric Service Agreement specifies the rates, terms and conditions under which PacifiCorp will provide electric service to Nucor Steel. The Stipulation requires PacifiCorp to provide cost-of-service studies for Nucor Steel in future general rate and surcharge proceedings. The Stipulation also requires PacifiCorp to file any future amendments to the Electric Service Agreement with the Commission. In addition, the Stipulation requires PacifiCorp to provide an analysis of any proposed changes to the allocation treatment of special contracts.

#### 03-035-13

In the matter of the Application of PacifiCorp for an Accounting Order Regarding Treatment of Certain Asset Retirement Obligations.

Order issued August 13, 2003. The Commission authorized PacifiCorp to implement SFAS 143 and account for applicable asset retirement obligations as requested in its Application and as recommended by the DPU and CCS.

#### 03-035-14

In the Matter of the Application of PacifiCorp for Approval of an IRP-based Avoided Cost Methodology for QF Projects Larger than One Megawatt

Order issued September 24, 2003. Ordered that PacifiCorp reconvene the QF work group including the Division, the Committee and other interested parties to resolve the capacity payment issue described above and other issues that may arise.

#### 03-035-T10

In the Matter of the Application of PacifiCorp for Approval of Standard Rates for Purchases of Power from Qualifying Facilities Having a Design Capacity of 1,000 Kilowatts or Less

Order issued November 21, 2003. Pacifi-Corp's requested change in Electric Service Schedule No. 37 rates is denied. PacifiCorp shall refile rates for Electric Service Schedule No. 37 that reflect its avoided costs during the period of resource sufficiency using the differential revenue requirement method and a proxy plant method for the period of resource deficiency.

#### 03-028-01

In the Matter of the Application of Garkane Energy to Approve Long Term Financing with the National Rural Utilities Finance Corporation

Order issued December 5, 2003 approving the application.

#### 03-2035-02

In the Matter of the Application of PacifiCorp for Approval of its Proposed Electric Service Schedules and Electric Service Regulation

Order issued January 30, 2004. The Commission approves a Revenue Requirement Stipulation increasing PacifiCorp's annual revenue requirement by \$65 million, effective April I, 2004, based on an adjusted April 2002 - March 2003 test year and an allowed rate of return on equity of 10.7 percent. The Commission also approves a Revenue Spread and Rate Design Stipulation in which the revenue increase is generally spread to customer classes on an even percentage basis with the exception of the Irrigation customers, who receive the overall average jurisdictional increase, and Schedule 23, General Service-Distribution-Small customers, who receive one-half the overall average jurisdictional

#### 03-035-29

In the Matter of the Application of PacifiCorp for a Certificate of Convenience and Necessity Authorizing Construction of the Currant Creek Power Project

Order issued March 5, 2004 The Commission granted a certificate of public convenience and necessity authorizing PacifiCorp to construct a staged 280 megawatt natural gasfired simple cycle combustion turbine for service in the summer of 2005 with conversion to a 525-megawatt combined cycle combustion turbine in 2006 at the Currant Creek plant site.

#### 02-035-T12

In the Matter of Demand Side Management Cost Recovery by PacifiCorp dba Utah Power & Light Company

On March 16, 2004 the Commission approved an additional three percent rate increase effective April 1, of approximately \$22.5 million. The increase allowed Pacifi-Corp to collect costs to reduce or shift to lower cost time periods its customers' electricity use.

#### 04-035-T04

In the Matter of the Application of PacifiCorp for Approval of Enhancements to Schedule Nos. 115, 116 and 125, Customer Energy Efficiency Programs

Order issued May 18, 2004. PacifiCorp's application to consolidate Schedule Nos. 115 and 116 into Schedule No. 115 and to revise Schedule No. 125, with the Committee's recommended text changes to Schedule No. 125, was approved. The changes serve the public interest as they streamline program features to enhance participation and update prescriptive measures to be consistent with changes in codes and efficiency standards. Further, the Company shall: 1) track and report the results of its proposed honorarium payment, and its effectiveness, quarterly to the DSM advisory group; 2) work with manufacturers, installers and trade allies to correct problems with VendingMiser®; 3) develop marketing materials to promote the advantages of evaporative cooling and identify evaporative cooling dealers on its web site; 4) review annually its incentive levels, including analysis of avoided costs, forward price curves, changes in efficiency standards and technology changes and consistency with relevant Integrated Resource Plan results, and provide this review to the DSM Advisory Group for comment, input and program revision as necessary.

#### 03-035-TI0

In the Matter of the Application of PacifiCorp, dba Utah Power & Light Company, for Approval of Standard Rates for Purchases of Power from Qualifying Facilities Having a Design Capacity of 1,000 Kilowatts or Less

Order issued June 1, 2004. The avoided cost rates, terms and conditions contained in Pacifi-Corp's application to change rates for Electric Service Schedule No. 37, are approved with the following adjustments: 1) summer is defined as the four months of June through September; 2) capacity payments during years

of sufficiency shall be based on five months in 2004 and 2005 and twelve months in 2006 and 2007; 3) the Division's recommended SCCT and CCCT heat rates and payment factors, CCCT fixed and variable costs and SCCT fixed and variable cost spreadsheet correction shall be used in calculating Schedule No. 37 rates; 4) half of the CCCT capital cost in excess of the SCCT capital cost shall be converted to energy for final capacity and energy price determination; 5) the gas price estimate used assumed for indicative prices in Docket No. 03-035-14 shall be used in calculating Schedule No. 37 rates; 6) design capacity limit for small power production facilities is increased from 1,000 kilowatts to 3,000 kilowatts; 7) wind resources shall be limited to the seasonally and time differentiated pricing option; 8) a cap of 10 megawatts is placed on payments made from the Schedule No. 37 rates approved in this order.

#### 04-035-05

In the Matter of the Application of PacifiCorp for an Order Approving the Sale of its Interest in the Skookumchuck Hydroelectric Plant and for EWG Determinations

Order issued June 7, 2004. The Commission finds that PacifiCorp's proposed sale of the Skookumchuck dam, hydroelectric facility, and related assets ("Skookumchuck Project" or "Project") as an eligible facility under Section 32(c) of the Public Utility Holding Company Act of 1935 ("PUHCA") (1) will benefit consumers, (2) is in the public interest, and (3) does not violate Utah law.

In the Matter of the Application of PacifiCorp for Approval of an IRP-based Avoided Cost Methodology for QF Projects Larger than One Megawatt

Order issued June 28, 2004. The Commission approved the Stipulation providing, for an interim period, avoided energy and capacity cost payments for 20-year purchase contracts from large Qualifying Facility projects based on an interim generic avoided cost methodology. The Stipulation also establishes a Task Force to further study long-term generic avoided cost pricing methodologies, renewable QF issues, the impact of accounting and other debtrelated issues and green tags related to QFs.

#### 04-035-T07

In the Matter of the Application of PacifiCorp for Approval of Electric Service Schedule 72-New Wind. Geothermal and Solar Power Rider. Optional Bulk Purchase Option

Order issued June 29, 2004. PacifiCorp's new Electric Service Schedule 72, New Wind, Geothermal and Solar Power Rider -Optional Bulk Purchase Option, was approved with an effective date of July 1, 2004.

#### **Electric Utility Companies**

Operating in the State of Utah under the Jurisdiction of the Public Service Commission

#### Investor Owner

#### **PacifiCorp**

825 NE Multnomah St, Suite 2000 Portland OR 97232

Tel: (503) 813-5000 Fax: (503) 813-5900 Web: www.pacificorp.com

#### **PacifiCorp**

#### dba Utah Power & Light Company

One Utah Center 201 S Main St, Suite 2300 Salt Lake City UT 84140 Tel: (801) 220-2000 Fax: (801) 220-2798

(801) 220-2190 Doug Larson Tel· (801) 220-4804 Doug Larson

#### Retail Cooperative

#### **Bridger Valley Electric Association Inc**

400 I 4 Business Loop I-80

PO Box 399

Mountain View WY 82939-0399

(307) 786-2800 Tel: (800) 276-3481 Fax: (307) 786-4362 Web: www.bvea.net

#### Dixie Escalante Rural Electric **Association Inc**

71 E Hwy 56 HC 76 Box 95 Beryl UT 84714-5197 Tel: (435) 439-5311 Fax: (435) 439-5352

#### **Empire Electric Association Inc**

801 N Broadway PO Drawer K

Cortez CO 81321-0676 Tel: (970) 565-4444 (800) 709-3726

Fax: (970) 564-4404 Web: www.empireelectric.org Web: www.eea.coop

#### Flowell Electric Association Inc

495 North 3200 West Fillmore UT 84631 Tel: (435) 743-6214 Fax: (435) 743-5722

#### **Garkane Energy Cooperative Inc**

120 West 300 South PO Box 465 Loa UT 84747

(435) 836-2795 Tel: (800) 747-5403 Fax: (435) 836-2497 Web: www.garkaneenergy.com

#### **Moon Lake Electric Association Inc**

188 West 200 North PO Box 278

Roosevelt UT 84066-0278 (435) 722-2448 SLC: (801) 619-3700 (800) 437-9056 Fax: (435) 722-3752 Web: www.mleainc.com

#### Mt Wheeler Power Inc

1600 Great Basin Blvd PO Box 151000 Ely NV 89301-1000 Tel: (775) 289-8981 (800) 977-6937 Fax: (775) 289-8987 Web: www.mwpower.net

#### Raft River Rural Electric Cooperative Inc

250 N Main St. PO Box 617 Malta ID 83342-0617 (208) 645-2211

(800) 342-7732 Fax: (208) 645-2300

#### **Wells Rural Electric Company**

1451 N Humboldt Ave PO Box 365

Wells NV 89835-0365 Tel: (775) 752-3328 Fax: (775) 752-3407 Web: www.wellsrec.com

## Wholesale Coop

#### **Deseret Generation**

#### & Transmission Cooperative

10714 South Jordan Gtwy, Suite 300 South Jordan UT 84095-3921

Tel: (801) 619-6500 (800) 756-3428 Fax: (801) 619-6599 Web: www.deseretgt.com

#### Others

#### **Strawberry Electric Service District**

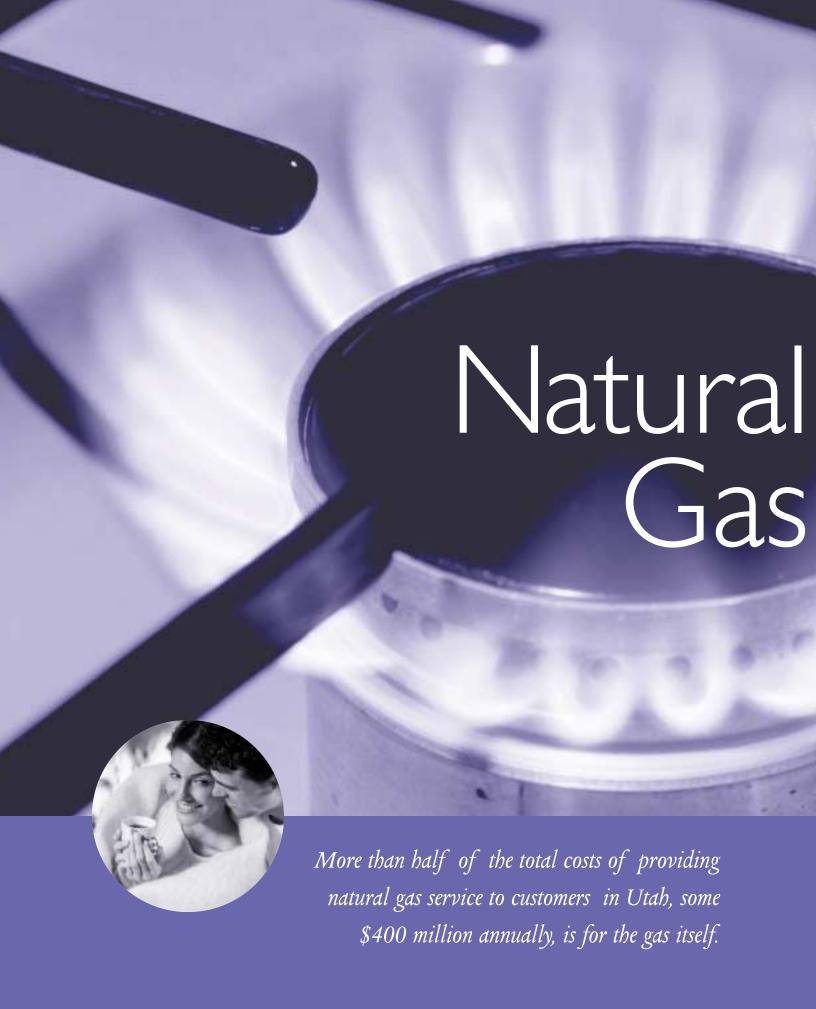
803 North 500 East PO Box 349 Payson UT 84651 Tel: (801) 465-8020 Fax: (801) 465-8017

Web: www.strawberryelectric.com

#### **Strawberry Water Users Association**

745 North 500 East PO Box 70

Payson UT 84651-0070 Tel: (801) 465-9273 Fax: (801) 465-4580



#### Overview of Gas Utility

Questar Gas Company is the only operating natural gas utility regulated by the Utah Public Service Commission. Questar Gas currently serves over 745,000 customers in Utah. Questar Gas is a local natural gas distribution company that also owns natural gas production property that provides about half of its supply needs.

#### Questar Gas Rates

Twice annually, as permitted by law, Questar Gas files a "pass-through" application to adjust the commodity and associated cost portions of its Utah natural gas rates. The remaining costs, are recovered in general rate case proceedings. More than half of the total costs of providing natural gas service to customers in Utah, some \$400 million annually, is for the gas itself. Expedited pass-through proceedings allow timely recovery of gas costs actually incurred. New rates are established on a projected basis. When actual costs vary from those projected, the difference is maintained in a special balancing account and an appropriate rate adjustment is made in the following pass-through proceeding.

During this fiscal year, Questar Gas' rates changed three times. On July 1, 2003, the Public Service Commission approved a \$146 million gas cost pass-through rate increase. This represented a 25% increase. On October 1, 2003 the Public Service Commission approved a \$43 million gas cost pass-through rate decrease (6%). On June 1, 2004, the Public Service Commission approved a \$35 million gas cost pass-through rate increase (5%). These three rate changes are reflective of the increased volatility of wholesale natural gas prices.

#### Natural Gas Utility Dockets

In the Matter of the Application of Questar Gas Company to Adjust Rates for Natural Gas Service in Utah

Pending Commission approval.

In the Matter of the Application of Questar Gas Company for a General Increase in Rates and Charges

Pending Commission approval.

#### 01-057-14

In the Matter of the Application of Questar Gas Company to Adjust Rates for Natural Gas Service in Utah

Pending Commission approval.

#### 03-057-05

In the Matter of the Application of Questar Gas Company to Adjust Rates for Natural Gas Service in Utah

Order issued December 17, 2003. The Commission decided that the parties should have the opportunity to marshal the evidence from the existing records in Dockets 98-057-12 and 99-057-20 relating to the prudence of Questar's actions and decisions. They will determine whether Ouestar has met its burden to show that its actions were prudent and that inclusion of any costs relating to

remedial actions affecting CO2 levels in the natural gas delivered to customer results in just and reasonable rates. A Scheduling Conference to confer with the parties in order to set the dates on which the parties may make their presentations on these issues was set. Hearings were held in May 2004. Decision expected in next fiscal year.

#### 03-057-10

In the Matter of the Application of Questar Gas Company to Adjust Rates for Natural Gas Service in Utah

Interim order issued September 30, 2003. The Commission approved the interim use of the proposed rates pending final resolution of issues raised by the application in this or other dockets. The net effect of the gas cost decrease, and supplier non-gas cost increase, was the \$43,402,000 decrease authorized by the Interim Order

#### 03-057-14

In the Matter of the Application of Questar Gas Company to adjust rates for natural gas service in Utah

Order issued February 23, 2004. The Commission approved QGC's February Amended Application. Wherefore, the rates previously implemented in accordance with Docket No. 03-057-01, effective October 1, 2003, remain in effect and will not be changed as a result of the application filed in this docket.

#### KEY: Docket Number Short Title

Status as of June 30, 2004

#### 04-057-T0I

In the matter of Request of Questar Gas Company to File Changes to its Existing Tariff

Order issued June 23, 2004. The Commission approved the Stipulation reached between Questar Gas Company, the Division of Public Utilities, the Committee of Consumer Services, Salt Lake Community Action Program, and Crossroads Urban Center (collectively the Parties) for Questar Gas Company's application for revisions to its tariff. The tariff revisions were primarily made to accommodate the requirements of the company's new billing system.

#### 04-057-03

In the Matter of the Application of Questar Gas Company: Request for an Accounting Order Regarding Treatment of Transmission Line Safety Compliance Costs

Questar Gas Company's application was approved and Questar Gas was authorized to defer the incremental gas transmission line safety compliance costs incurred on or after January 1, 2004 and to account for such costs in the manner described in its application. The approval of Questar Gas' application did not determine the rate making treatment of the deferred costs. Any determination of that rate making treatment will be made in Questar Gas' next general rate case. Questar Gas Company shall maintain sufficient records of any deferred costs resulting from this order to allow for any audits necessary for the future determination of rate making treatment.

## Natural Gas Utility Companies

Operating in the State of Utah under the Jurisdiction of the Public Service Commission

#### **Questar Gas Company**

180 East 100 South PO Box 45360

Salt Lake City UT 84145-0360

(801) 324-5555

(801) 324-5111 - Customer Service

(800) 323-5517 – Customer Service

(800) 541-2824 - Emergency

(801) 324-5491 - Barrie McKay Tel: (801) 324-5485 - Barrie McKay Fax:

Tel: (801) 324-3167 - Darren Shepherd (801) 324-3816 - Darren Shepherd Fax:

(801) 324-5938 - Legal Tel: (801) 324-5131 - Legal Fax. Web: www.questar.com

#### Wendover Gas Company

PO Box 274

Wendover, UT 84083-0274

460 Mesa St

West Wendover, NV 89883 Tel: (775) 664-2291 Fax: (775) 664-4422



The Commission is still responsible to see that long-run development of the market occurs in a manner consistent with legislative intent, and that the services offered by telecommunications corporations are at rates, terms and conditions consistent with the public interest.

## Overview of Telecommunications Utility

#### Industry Changes

The 1995 Utah Telecommunications Reform Act and the 1996 Federal Telecommunications Act substantially altered the purposes and practices of telecommunications regulation and practice in Utah. During the 2003/2004 fiscal year Utah continued to see some interest on the part of potential competitors to Qwest in qualifying to compete in the state. Since Qwest received federal approval to move into long-distance markets in Utah (2001) it has begun offering new options to its customers, and its potential customers. Qwest is now competing "head-to-head" with competitors by offering bundled services, including local, long-distance, wireless, and internet services at various rates. Additionally Qwest has been granted pricing flexibility for much of its business and residential service areas within Utah.

The major uncertainty in the industry today is that the most of the FCC's rules governing the basic obligations of Qwest (and other major carriers in the US) to make portions of its network available to competitors have been overturned in federal court. It is currently unknown what Qwest's obligation will be going forward. Hence the level and type of competition that Qwest will be subject to in Utah in the future is an unknown. Both the 1995 State and 1996 federal laws envision competition as being the main tool or defense that consumers have to protect them from the possible market power that incumbents might exercise if left with little formal regulatory oversight. Hence the resolution of the current uncertainty is something that must be accomplished in order to ascertain what type of response or oversight the Commission needs to exercise in the future.

The Commission is still responsible to see that long-run development of the market occurs in a manner consistent with legislative intent, and that the services offered by telecommunications corporations are at rates, terms and conditions consistent with the public interest. As the FCC issues its new interim rules and then its permanent rules the Commission will be better able to determine the next steps that are needed to promote the continued development of a competitive telecommunications market in Utah.

#### Price Regulation

The Commission continues to apply the Price Index form of regulation to the areas and services offered by Qwest that are not offered under the pricing flexibility model. Due to an ever-increasing number of exchanges or areas where Qwest qualifies for pricing flexibility, the amount of services Qwest offers under the price cap regime continues to shrink from year-to-year. Rather than relying on traditional rate-of return prices for these telecommunications services, prices are now set by means of an industry wide productivity and inflation index. Operation of the price index has resulted in modest decreases in the price that some consumers pay for extended area service and other basic business services.

#### From Monopoly to Competition

Moving from regulated monopoly to competition is complex because the industry is a capital-intensive, networkbased business. Significant fixed costs and up front investment are required of all providers of telecommunications networks. As a result new entrants and would-be competitors often rely on using the infrastructure of the existing incumbent provider in order to provide services to their own customers. The state and federal laws contemplate that necessary or essential facilities will be provided to competitors at TSLRIC or TELRIC prices.\* Last year the Commission began a proceeding to determine the extent to which certain elements of the network are available from providers other than Qwest—ultimately to determine whether a need existed for Qwest to continue to provide certain network elements at TSLRIC or TELRIC prices. However, as mentioned above, the courts have overturned the FCC's rules regarding network elements. As a result of this action, the Commission suspended work on this proceeding. When the FCC issues new rules the Commission will once again start-up work on this proceeding.

It is anticipated the FCC's new rules will directed the State Commissions to undertake investigations to determine the future obligations of the incumbents with respect to leasing portions of their network. At issue currently are the

<sup>\*</sup>TSLRIC stands for total-service, long run incremental cost; and TELRIC stands for total element long-run incremental cost. Both standards are designed to determine the minimum price that covers all long-run economically relevant costs for a given piece of the network.

standards that should be used, and the level of delegation the FCC can legally make to the States in this process. Federal and state law basically appoint the Commission as both referee and judge (at a first pass level), to prevent or resolve conflicts among incumbents and new entrants, to impose reasonable standards of service quality and business conduct, and to ensure fair treatment of customers.

#### Certificates of Public Convenience and Necessity and Interconnection Agreements

Currently 85 competitive telecommunications companies currently hold a Certificate of Public Convenience and Necessity (CPCN) from the Commission allowing them to provide local telephone service to Qwest's customers (an increase of 8 from our last report). Additionally, 64 CPCNs that were granted by the Commission have been cancelled or withdrawn, either because the company requested that action, or the company ceased operations (up from 57 in our last report).

The Commission has arbitrated or reviewed 130 "interconnection agreements" — terms by which the incumbent and the competitor will interconnect facilities to provide effective and efficient service. The Commission has approved 94 agreements, with the remainder either denied by the Commission or withdrawn by the companies involved. The interconnection agreements facilitate competition by providing a means for the competitors and Qwest's networks to communicate. This allows the competitor to provide service to its customers in one of four ways:

- 1. Using primarily its own facilities.
- 2. Assembling a combination of its own facilities and the incumbent's facilities.
- 3. Leasing the required components of the incumbent's network and network elements.
- 4. Reselling the incumbent's service under the competitor's own name.

#### State of the Industry

Our Annual Telecommunications Reports to the Governor and Legislature describe our efforts to shepherd the industry along the path to a competitive market, and our annual assessments of the status of the transition. The Commission will issue its current report in October 2004. Evidence included in that report shows that the percentage of the market served by competitors has continued to grow, although the rate of growth this year particularly has slowed. Significant inroads by competitors have been made serving business customers.

At the end of the fiscal year, one incumbent firm, Qwest, Inc. (previously US West Communications Inc.), provided about 80 percent of the telephone lines in its service territory, competitors provide the rest. As of June 2004 competitors operating in Qwest's service territory provided about 275,000 lines (compared to 221,000 last year), of these approximately 175,000 are business lines, and 100,000 are residential lines. Qwest increased the number of business lines it provides from about 235,000 last year to over 400,000 this year. Qwest's residential lines decreased from about 644,000 to just slightly less than 600,000 during the same period. Other incumbent telecommunications companies (generally in "rural" areas of the state) provide a little less than 100,000 lines, and face no competitors.

As the largest incumbent, Qwest remains a regulated company. But the 1995 State Act, in the interest of promoting the transition to competition, provides a facilitating regulatory regime. Thus, after just and reasonable prices for Qwest's (US West's at the time) services were established in the last general rate case (completed December 4, 1997) a three-year price freeze was imposed. In early 2001 the Commission finished implementing the Price Index form of regulation specified in a Title 54 8b. Prices now change according to the inter-relationship among inflation, changes in industry productivity, and quality of service, or in areas where pricing flexibility has been granted they are set directly by Qwest (subject to a rate cap in the case of basic residential service).

Of the approximately 400 telecommunications dockets the Commission addressed this year a significant portion of them dealt with either the entry of competitors, or the interaction between Qwest and competitors as the market transitioned from monopoly to competition. These dockets addressed topics such as certificate applications, mergers and acquisitions, approval and enforcement of interconnection agreements, resolution of complaints, approval of special contracts for regulated services, and other service issues.

As may be notices in the following enumeration of orders, such as cases were in addition to the Commission's other regulatory responsibilities.

#### Telecommunications Utilities Dockets

## Certificates of Public Convenience and Necessity for New Telecommunications Companies

#### 03-2405-01

In the Matter of the the Application of ACN Communication Services. Inc., for a Certificate of Public Convenience and Necessity to Provide Resold and Facilities to Provide Resold and Facilities-based Local Exchange Services within the State of Utah

Order issued July 2, 2003. By this Report and Order, the Public Service Commission of Utah grants the request of ACN Communication Services, Inc., for a Certificate of Public Convenience and Necessity authorizing Applicant to provide public telecommunications services within the State of Utah, excluding those local exchanges having fewer than 5,000 access lines of an incumbent telephone corporation with fewer than 30,000 access lines in the state.

#### 03-2408-01

In the Matter of the the Petition of Suburban Access, LLC for Authority to Compete as a Telecommunications Corporation and to Offer DSL Access **Telecommunications Services** 

Order issued July 21, 2003 By this Report and Order, the Public Service Commission of Utah grants the request of Suburban Access, LLC, for a Certificate of Public Convenience and Necessity authorizing Applicant to provide public telecommunications services within the State of Utah, excluding those local exchanges having fewer than 5,000 access lines of an incumbent telephone corporation with fewer than 30,000 access lines in the state.

#### 01-2363-01

In the Matter of the Application of Enron Telecommunications, Inc. for a Certificate of Public Convenience and Necessity to Provide Facilities, Based and Resold Local Exchange, Interchange and Dedicated Private Line Services Within the State.

Order issued July 22, 2003. Enron Telecommunications, Inc. having requested that its certificate of convenience and necessity be canceled, the Commission so orders

#### 99-2300-01

In the Matter of the Application of Network Access Solutions Corporation for a Certificate of Public Convenience and Necessity to Provide Local Exchange, Interexchange Access, and Interexchange Telecommunications Services

Order issued August 4, 2003. Network Access Solutions Corporation having requested that its certificate of convenience and necessity be canceled, the Commission

#### 98-2253-01

In the Matter of the Application of Supra Telecommunications & Information Systems, Inc., for a Certificate of Public Convenience and Necessity to Operate as a Telecommunications Provider in the State of Utah.

Order issued October 7, 2003. Supra Telecommunications & Information Systems, Inc. having requested that its certificate of public convenience and necessity be canceled, the Commission so orders.

#### 03-2218-01

In the Matter of Citizens Telecommunications Company of Utah (d/b/a Frontier Communications of Utah) and the Utah Education Network

Order issued November 17, 2004. The Commission ordered the Local and EAS Service Agreement as suspended, and if ICG desires to provide service in Citizen's service territory it is directed to file an application seeking modification of its Certificate of Public Convenience and Necessity allowing it to provide such service.

#### 03-2413-01

In the Matter of the Application of BullsEye Telecom, Inc. For a Certificate of Public Convenience and Necessity to Provide Resold and Facilities-Based Local Exchange Services within the State of Utah

Order issued November 19, 2003. The Commission granted the request of Bulls-Eye Telecom, Inc., for a Certificate of Public Convenience and Necessity authorizing Applicant to provide public telecommunications services within the State of Utah, excluding those local exchanges having fewer than 5,000 access lines of an incumbent telephone corporation with fewer than 30,000 access lines in the state.

#### 00-2316-01

In the Matter of the Petition of Maxcess, Inc. for the Authority to Compete as a Telecommunications Corporation and to offer resold and facilities-based Interexchange and Public Local Exchange Telecommunication Services.

Order issued November 21, 2003. Maxcess, Inc. having not filed its annual report for the year 2002 and having not paid its Public Utilities Regulation Fee, the Commission orders the cancellation of the Company's certificate of public convenience and necessity.

#### 01-2379-01

In the Matter of the NTERA, Inc. for Authority to Compete as a Telecommunications Corporation and to Offer Public Local Exchange and Interexchange Telecommunications Services.

Order issued November 21, 2003. NTERA, Inc. having not filed its annual report for the year 2002 and having not paid its Public Utilities Regulation Fee, the Commission ordered the cancellation of the Company's certificate of public convenience and necessity.

#### 00-2308-01

In the Matter of the Adelphia Business Solutions Operations, Inc. Application for Authority to Provide Resold and Facilities-Based Local Exchange Telecommunications Services in the State of Utah

Order issued December 8, 2003. Adelphia Business Solutions Operations, Inc. having requested voluntary cancellation of its authority to operate as a telecommunications service provider in the state of Utah, the Commission ordered the cancellation of the Company's certificate of public convenience and necessity.

#### 98-2250-01

In the Matter of the Application of Comm South Companies, Inc. for a Certificate of Public Convenience and Necessity to Provide Local Exchange Telecommunications

Order issued December 8, 2003. Comm South Companies, Inc. having applied to rescind its authority to operate as a telecommunications service provider in the state of Utah, the Commission ordered the cancellation of the Company's certificate of public convenience and necessity.

KEY: Docket Number Short Title

Status as of June 30, 2004

#### Telecommunications Utilities Dockets (cont.)

#### 03-2414-01

In the Matter of the Application of Public Convenience and Necessity

Order issued December 29, 2003. The Commission grants the request of Granite Telecommunications, LLC, for a Certificate of Public Convenience and Necessity authorizing Applicant to provide public telecommunications services within the State of Utah, excluding those local exchanges having fewer than 5,000 access lines of an incumbent telephone corporation with fewer than 30,000 access lines in the state.

#### 01-2361-01

In the Matter of the Application of El Paso Networks, LLC for a Certificate of Public Convenience and Necessity to Provide Facilities-Based and Resold Local Exchange and Interexchange Services.

Order issued January 22, 2004. El Paso Networks, LLC having requested cancellation of its authority to operate as a telecommunications service provider in the state of Utah, the Commission ordered the cancellation of the Company's certificate of public convenience and necessity.

#### 04-2310-01

In the Matter of the Notice of Intention to Cease Business and Request to Cancel Certificate of Authority and Withdraw Tariffs

Order issued February 3, 2004. Touch America, Inc. having requested voluntary cancellation of its authority to operate as a telecommunications service provider in the state of Utah, the Commission ordered the cancellation of the Company's certificate of public convenience and necessity effective February 28, 2004.

#### 03-2415-01

In the Matter of the Application for Certificate of Public Convenience and Necessity to Provide Resold Private Line Services in the State of Utah by TSI Telecommunication Network Services, Inc.

Order issued February 20, 2004. The Commission of Utah granted the request of TSI Telecommunication Network Services, Inc., for a Certificate of Public Convenience and Necessity authorizing Applicant to provide public telecommunications services within the State of Utah, excluding those local exchanges having fewer than 5,000 access lines of an incumbent telephone corporation with fewer than 30,000 access lines in the state.

KEY: Docket Number Short Title

Status as of June 30, 2004

#### 03-2418-01

In the Matter of the Application of Computer Network Technology Corporation for a Certificate of Public Necessity to Operate as a Non-Switched Local Exchange Carrier and Intrastate Inter-Exchange Provider of Telecommunications Services

Order issued April 8, 2004. The Commission granted the request of Computer Network Technology Corp, for a Certificate of Public Convenience and Necessity authorizing Applicant to provide public telecommunications services within the State of Utah, excluding those local exchanges having fewer than 5,000 access lines of an incumbent telephone corporation with fewer than 30,000 access lines in the state.

#### 04-2250-01

In the Matter of the Petition of Comm South Companies, Inc. For Reinstatement of its Certificate of Public Convenience and Necessity to Operate a Facilities-Based and Resale Provider of Local and Interexchange Telecommunications Service in the State of Utah

Order issued May 12, 2004. The Commission granted the request of Comm South Companies, Inc. for a Certificate of Public Convenience and Necessity authorizing Applicant to provide public telecommunications services within the State of Utah, excluding those local exchanges having fewer than 5,000 access lines of an incumbent telephone corporation with fewer than 30,000 access lines in the state.

#### 04-2395-01

In the Matter of the Petition of iLOKA, Inc. D/b/a/ Microtech-tel for Authority to Compete as Telecommunications Corporation and to Offer Interexchange and Public Local Exchange Telecommunications Services

Order issued June 2, 2004. iLOKA, Inc., d/b/a/ Microtech-tel having requested that its Certificate of Public Convenience and Necessity be cancelled by voluntary withdrawal, the Commission so orders

#### 04-2422-01

In the Matter of the Petition of COMTECH 21, LLC for Authority to Compete as a Telecommunications Corporation and to Offer Public Local Exchange and Interexchange Telecommunications Services

Order issued June 4, 2004. The Commission granted the request of Comtech 21, LLC for a Certificate of Public Convenience and Necessity authorizing Applicant to provide public telecommunications services within the State of Utah, excluding those local exchanges having fewer than 5,000 access lines of an incumbent telephone corporation with fewer than 30,000 access lines in the state.

#### 04-2425-01

In the Matter of the Application for Certificate of Convenience and Necessity for Tom & Norma Crisp and Interwest Engineering Corporation (Interwest), a partnership, doing business as Horseshoe Mountain Ranch Estates Subdivision (Horseshoe).

Order issued June 22, 2004. Applicant, having demonstrated its fitness to serve, and no opposition to the application appearing, the Commission granted the certificate.

#### Qwest Major Orders

#### 03-049-25

In the Matter of the the Petition of Qwest Corporation for Temporary Waiver of the Deadline for Filing Annual Report

Order issued July 22, 2003. Ordered that Qwest Corporation shall file all non-financial schedules of its annual report within 30 days after the issuance of this Order. The financial schedules and other financial information to be included in the annual report may be deferred until October 31, 2003. If Qwest's review and restatement of its financial results are completed prior to that date, the financial aspects of its annual report shall be filed with the Commission (and Division) as soon as practical after the review and restatement are completed.

#### 01-049-85

In the Matter of the the Determination of the Cost of the Unbundled Loop of Qwest Corporation, Inc.

Order issued July 25, 2003. The Commission issued clarifications regarding its May 5, 2003 Order. The Commission set the weighted average total unbundled loop rate at \$12.97, and the unbundled flat-rate switching rate at \$3.56.

#### 03-049-19

In the Matter of the Petition by Autotel for Arbitration of an Interconnection Agreement with Qwest Pursuant to Section 252(b) of the Telecommunications Act

Order issued February 18, 2004. The interconnection agreement between Autotel and Qwest Corporation shall be modified as set forth above. The agreement, as so modified, was approved.

#### 04-049-09

In the Matter of the Petition of Qwest Corporation for Arbitration of Interconnection Rates, Terms, Conditions, and Related Arrangements with AT&T Communications of the Mountain States. Inc. And TCG Utah

Order issued May 20, 2004. Wherefore, we direct the parties to submit an interconnection agreement which includes the terms and conditions which reflects their mutually agreement and the Commission's resolution of the disputed issues discussed and resolved herein.

#### 04-049-62

In the Matter of the 2004 Price Cap Compliance Filing of Qwest Corporation Pursuant to R746-352-7

Order issued June 4, 2004. The Commission accepted Owest's 2004 Price Cap (Index) Compliance filing, subject to the proposed rates and revenue reduction amounts being interim. The Committee's request for an extension was denied.

#### Miscellaneous Telecommunications Orders

#### 03-2324-01

In the Matter of the Application for Approval of the Transfer of Control of MFN of Utah, L.L.C., Debtor-in-Possession, from Metromedia Fiber Network, Inc., Debtorin-Possession, to a Reorganized Metromedia Fiber Network, Inc.

Order issued July 7, 2003. Ordered that the transfer of control of MFN of Utah, LLC, to a reorganized Metromedia Fiber Network, Inc., was approved, contingent upon successfully emerging from bankruptcy.

#### 03-2289-01

In the Matter of the Application of 360networks (USA) inc. for Approval of the Asset Transfer of Touch America, Inc. To 360networks (USA) Inc.

Order issued September 3, 2003. Ordered that the relief requested in the July 3, 200 joint filing is granted. The proposed transaction is approved to obtain the transfer of the Touch America assets to 360networks.

In the Matter of the Iron Town Property Owners Rate Proposal

Order issued September 18, 2003. Applicant's proposed rates appearing to be just and reasonable, and the rates having been unanimously approved at a shareholder meeting, we approve the same subject to refund in the event of further Commission action pursuant to a timely-filed, meritorious protest.

#### 00-2324-01

In the Matter of the Application of Metromedia Fiber Network Services. Inc. of Utah, LLC (MFN) for a Certificate of Public Convenience and Necessity to Provide Local Exchange, Exchange Access and Interexchange Services within the State of Utah.

Order issued December 16, 2003. MFN of Utah, L.L.C. having applied to change its name to AboveNet of Utah, L.L.C., the Commission so ordered.

#### 03-2249-02

In the Matter of the Request for Approval of Language.

Order issued December 22, 2004. The proposed language to be included in McLeod's Customer's Statement of Rights and Responsibilities is approved as compliant with Rule 746-240-1

#### 02-2266-01

In the Matter of Level 3 Communications LLC, to expand its Certificate of Public Convenience and Necessity to Provide Direct Inward Dialing and Private Line Services in the Exchange Areas Served by Albion Telephone; All West Communications; Bear Lake Communications; Beehive Telephone Company; Carbon/Emery Telcom, Inc.; Central Utah Telephone, Inc.; Hanksville Telcom, Inc.; Manti Telephone Company; South Central Utah Telephone Association; Skyline Telecom: UBET Telecom. Inc.: UBTA Communications; Union Telephone Company; Citizens Telecommunications Co.; and Gunnison Telephone Co.

Order issued February 20, 2004. All motions for leave to file additional authority were granted. Qwest's proposed language regarding the calculation of relative use was adopted. The contract language regarding the two sub-issues to be modified as set forth in the order. The interconnection agreement, as modified, between Owest Corporation and Level 3 Communications, LLC, was approved.

#### 03-2227-01

In the Matter of the Application of Sprint Spectrum L.P. dba Sprint for Designation as an Eligible Telecommunications Carrier Under 47U.S.C. 214(e)(2)

Order issued May 18, 2004. The Commission of Utah granted Sprint Spectrum L.P.'s Federal ETC status for the requested area. Specifically, Sprint Spectrum L.P., was granted Federal ETC status for the Qwest exchanges in Utah.

#### 99-999-04

In the Matter of Telephone Number Conservation Measures for (801) Area Code Relief

#### 99-999-05

In the Matter of the Request of North American Numbering Plan Administrator for a New Area Code Within the (801) Area Code

Order issued June 21, 2004. The previous permissive and mandatory dialing dates associated with the 801 Area Code split, contained in the October 10, 2002 Order were vacated. The Commission gave notice that they will set the dates for the permissive dialing period, and the mandatory dialing deadline in a future Order based on our monitoring of the actual number usage in the 801 Area Code.

#### Independent ("Rural") Incumbent Local Exchange Carriers' Dockets

#### 03-042-01

In the Matter of the Decrease of Universal Service Fund Support of Emery Telcom

Order issued July 10, 2003. The Proposed decreases in telephone service rates and in the annual distributions from the Utah State Universal Service Support Fund requested by Emery Telephone, were approved by the Commission.

#### 03-046-01

In the Matter of the Increase of Rates and Charges by Manti Telephone Company

Order issued September 9, 2003. The proposed telephone service rates and the annual distributions from the Utah State Universal Service Support Fund were approved by the Commission.

#### 03-053-01

In the Matter of the Application for USF Eligibility

Order issued November 11, 2003. The proposed changes in telephone service rates and in the annual distributions from the Utah State Universal Service Support Fund requested by Uintah Basin Telecommunications Association, Inc., were approved by the Commission

#### 03-2304-01

In the Matter of the Increase of Rates and Charges by UBET Telecom, Inc.

Order issued November 12, 2003. The proposed telephone service rates for UBET Telecom, Inc. are approved by the Commission.

## Telecommunications Relay Service and Equipment Distribution Program

In the year 2004 the Public Service Commission (PSC) hired an advertising agency to help with outreach, marketing, and public relations for Relay Utah. Penna Powers Brian Haynes/Proclix (PPBH) was chosen after an RFP was issued with the goal to increase awareness in Utah for relay services. The outreach and public relation efforts have been emphasized during the past year. For example, a commercial has aired on the local Utah ABC and FOX affiliates and additional brochures are being distributed statewide. In conjunction with PPBH, during fiscal year 2004, the Public Service Commission has made many presentations throughout the state to increase knowledge of relay and the equipment distribution pro-

gram. The presentations were made at retirement centers, senior citizen centers, Utah Speech and Hearing Association conferences, Self Help for the Hard of Hearing meetings, schools, and emergency response training centers. To the right is the presentation schedule for year 2004.



#### Outreach

Much of the Outreach has been to Senior Centers throughout

Utah, however, besides focusing outreach within the Salt Lake City area, the PSC is endeavoring to also reach remote areas of Southeastern, Southwestern and Northern Utah. It is important to increase awareness of Relay Utah, the equipment distribution program and other services that are available to all Utahns. The Provo Senior Companions program is a good example of the outreach efforts. The presentation was to 80 senior companions. Each companion then assists from 5 to 10 homebound individuals. The outreach effort is a valuable tool in reaching Utah citizens who are isolated because of hearing loss. The increased outreach efforts are also identifying many individuals with both hearing and vision problems. The success of the PSC outreach program is reflected in the increased inquiries and applications for amplified and CapTel phones during the latter part of 2004.

#### Video Relay Service

Video Relay Services (VRS) is one of the most exciting developments in the field of telecommunication relay services that has been introduced in the state of Utah. VRS is a method of communication that allows a deaf individual to see an interpreter through a screen (computer or TV) using a high-speed internet connection. The interpreter is at a remote location and can see the deaf person on a screen. The phone conversation is interpreted in real time which allows deaf people to clearly express their message in their own language without a delay while they wait for a communications assistant to type the message on a computer. Sprint was the first company to establish a video relay service for the deaf in July 2002. The deaf and hard of hearing community can access Sprint's VRS by contacting their web page www.utvrs.com. Utah Video Relay Service continues to gain momentum as more companies set up services for the deaf in Utah and throughout the country. In 2003, a local Utah company, Sorenson Media, entered the VRS arena and is realizing tremendous growth throughout the United States. Their claim to fame is that the Sorenson VRS has grown over 500% since 2003, and by the end of the fiscal year 2004, they processed approximately 200,000 calls per month. They have 45 Utah based interpreter employees who work either full or part-time. Because of their success, they have built 9 additional video relay centers across the U.S. in the following states: Washington D.C., Burbank California, Austin Texas, St. Paul Minnesota, Phoenix Arizona, Atlanta Georgia, Tampa Florida, Pleasanton California, and Ann Arbor Michigan. Sorenson is the largest provider of VRS in the country, conducting seven out of every ten calls made. They have also introduced new technology that will impact how VRS develops in the future. Sorenson VRS can be contacted at www.sorensonvrs.com.

#### CapTel

Another new technology has been developed for the hard of hearing called the CapTel, or captioned telephone. It was developed by Ultratec and is only distributed through them. It was introduced in Utah in the fall of 2003 when Utah was included in the testing trial period. Ultratec allows trial participants to distribute 10 phones month to test its capabilities and make suggestions on improved technology. The CapTel allows hard of hearing individuals to not only hear, but also read the information being spoken by the person he or she is calling. This technology makes having a conversation more natural and enjoyable for all involved. Both the CapTel and VRS are the most functionally equivalent form of com-

## Presentations Completed in 2004

7/09/03 Murray Clark Cushing Heritage Center (SLC)

7/22/03 Clearfield Heritage Center

8/05/03 Liberty Senior Center (SLC)

8/05/03 Woodland Park Care Center

8/06/03 Kaysville Autumn Glow Center

8/08/03 Tooele Senior Center

8/11/03 Hazen Nursing Home (West Valley)

8/12/03 Harmon Home Community Center (West Valley)

8/14/03 Midtown Manor Care Center (SLC)

8/14/03 Golden Years Center (Bountiful)

8/15/03 Federal Heights (SLC)

8/28/03 Seville Retirement Residence (Orem)

9/16/03 Weber Senior Nutrition Center (Ogden)

10/16/03 Taylorsville Senior Center

10/16/03 Cove Point Retirement (Provo)

10/27/03 Milford Senior Citizens Center

10/28/03 St. George Senior Citizens Center

11/03/03 Hurricane Senior Citizens Center

12/07/03 Jacobs Senior Center (Pleasant Grove)

12/12/03 Orem Senior Friendship Center

1/09/04 Friendly Neighborhood Center

1/13/04 Grantsville Center

2/11/04 South Jordan Senior

2/19/04 Wasatch County Senior Citizens Center

2/27/04 **Draper Senior Center** 

3/03/04 Richfield Senior Center

Kanab Senior Center 3/04/04

3/08/04 Columbus Senior Center (SLC)

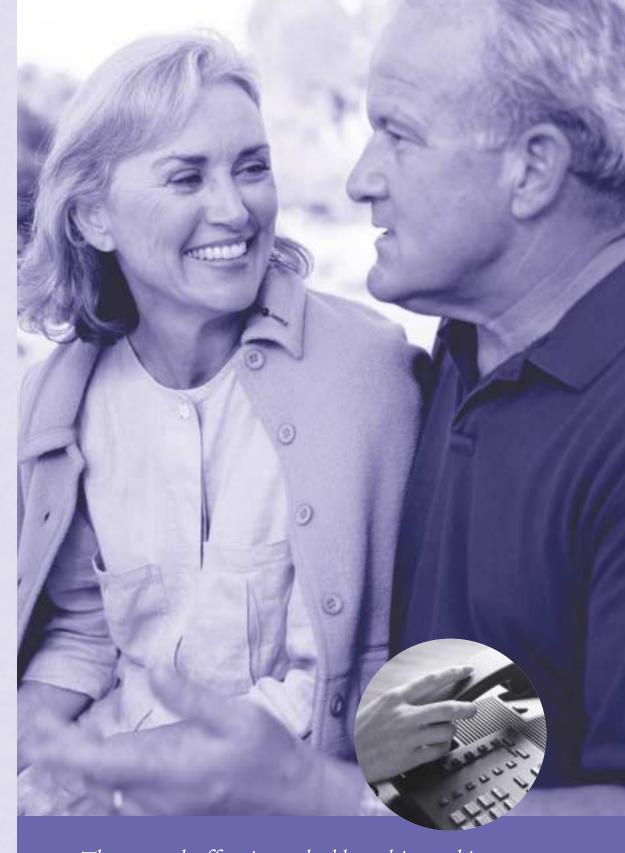
Northwest Senior Center 5/12/04 (SLC)

5/14/04 Mount Olympus Senior Center

5/19/04 **Eldred Senior Center** (Provo)

5/20/04 Riverton Senior Center

5/26/04 Sandy Senior Center



The outreach effort is a valuable tool in reaching Utah citizens who are isolated because of hearing loss. The increased outreach efforts are also identifying many individuals with both hearing and vision problems. munication that has ever been introduced for deaf and hard of hearing individuals.

## Funding

Funding for Relay Utah and the Equipment Distribution Program comes from a monthly surcharge on Utah residential and business telephone lines, with a mandated maximum not to exceed \$.25 per month per telephone line. This rate is set by Public Service Commission rule. The current surcharge is \$.10 per line per month. During the FY 04 the total amount received from the local exchange carriers was approximately \$1,273,000. The surcharge collections pay for Relay Utah services, finances the equipment distribution program, and covers administrative expenses.

#### Community Feedback

In the Utah Code 54-8b-10 (7) it states, "The commission shall solicit the advice, counsel, and physical assistance of severely hearing or speech impaired persons and the organizations serving them in the design and implementation of the program." In order to comply with this rule, in the FY 04 the Public Service Commission held quarterly meetings (Relay Utah Consumer Council or RUCC) with representatives and organizations who include individuals who are deaf, hard of hearing, or speech disabled.

The RUCC meetings are held in conjunction with Sprint who provides the

Telecommunications Relay Services in Utah. The members of the RUCC are very active in providing feedback and ideas of how the needs of the relay consumers in Utah could be better served. Through these meetings and continued contact with relay consumers, the Public Service Commission was able to gather information to better design and implement the Telecommunications Relay Service.

The Public Service Commission is committed to improving and maintaining the quality of the Relay Utah service. Telecommunications Relay Service is in a period of rapid growth and change. With the introduction of VRS and CapTel, steps are being taken, in Utah, to provide the most functionally equivalent form of telecommunication for deaf and hard of hearing people that is technologically possible. All of the new rules and increased services that have come about in the last year bring Utah Relay closer to what standard telephone users experience and enjoy every day. These new rules and services expand Relay Utah to many new groups who were unable to use Telecommunication Relay Services in the past. We look forward to the development of new technologies and better customer service so that we may serve those in need more actively.

Local exchange carriers that remitted a surcharge to the State of Utah's Public Service Commission in FY 04 include:

- -AT&T
- -All West/World Connect
- —America Fiber Network
- —Beehive Telephone Co.
- —Bear Lake Communications
- —Carbon Emery Telecom
- —Central Utah Telephone
- —Citizens Telecom Of Utah
- —Comcast Phone of Utah
- —Comm South Companies
- —Electric Lightwave
- —Emery Telecom
- —Gunnison Telephone Co.
- —Hanksville Telcom
- —Integra Telecom
- -Manti Telephone Co.
- \_MC
- —Navajo Communications
- —Qwest
- -SBC Telecom
- —Skyline Telecom
- -South Central Utah Tel.
- —TCG Utah
- —UBET Telecom
- —Uintah Basin Telephone ASN
- --- Universal Access, Inc.
- -Vartec Telecom, Inc.
- —XO Utah, Inc.
- —Z-Tel, Inc.

#### I-800-Reconex Inc

2500 Industrial Ave PO Box 40 Hubbard OR 97032

Tel: (503) 982-8000 (800) 732-6639 Fax: (503) 982-9000

Fax: (503) 982-9000 Web: www.reconex.com

#### 360networks (USA) inc

867 Coal Creek Circle

Suite 160

Louisville CO 80027-4670

Tel: (303) 854-5000 (800) 576-1959 Fax: (303) 854-5100

## Web: www.360.net AboveNet Inc

#### fka MFN of Utah LLC

360 Hamilton Ave
White Plains NY 10601
Tel: (914) 421-6700
(888) 636-2778

Fax: (914) 421-7688 Web: www.mfn.com

## **ACN Communications Services Inc**

3299 I Hamilton Court Farmington Hills MI 48334 Tel: (248) 699-4000

(877) 226-1010 Fax: (248) 489-5917 Web: www.acninc.com

#### All West / Utah Inc dba All West World Connect

50 W 100 N

PO Box 588 Kamas UT 84036-0588 Tel: (435) 783-4361

(866) 255-9378 Fax: (435) 783-4928 Web: www.allwest.net

## American Fiber Network Inc

9401 Indian Creek Pky, Suite 140 Overland Park KS 66210-2005

Tel: (913) 338-2658 (800) 864-0583 Fax: (913) 661-0538 Web: www.afnltd.com

#### **American Fiber Systems Inc**

100 Meridian Centre, Suite 250 Rochester NY 14618-3979

Tel: (716) 340-5400 Fax: (716) 756-1966

Web: www.americanfibersystems.com

### CLECs Operating in the State of Utah

under the Jurisdiction of the Public Service Commission

#### Competitive Local Exchange Carriers

#### **AT&T Communications** of the Mountain States Inc

1875 Lawrence St Ste 1405 Denver CO 80202-1847 (303) 298-6741 Fax: (303) 298-6301 Web: www.att.com

#### **Broadweave Networks** of Utah LLC

3940 N Traverse Mountain BL Suite I 00 Lehi UT 84043-4984 (801) 407-6000 Fax: (801) 407-6005

#### **BT** Communications Sales LLC

#### fka Concert Communications Sales LLC

11440 Commerce Park Dr Reston VA 20191-1555 (703) 755-6730 Fax: (703) 755-6740 Web: www.bt.com

#### **BullsEye Telecom Inc** 25990 Greenfield Road

Suite 330 Oak Park MI 48237 (248) 784-2500 (877) 638-2855 (248) 784-2501

#### CeriStar Inc

50 W Broadway St Suite 2100 Salt Lake City UT 84101 (801) 350-2017 Fax: (801) 933-5640

#### CI<sup>2</sup> Inc

200 Galleria Pky NW Suite 1200 Atlanta GA 30339 (770) 425-2267 (888) 657-3278 (770) 425-1338 Web: www.ci2.com

#### Ciera Network Systems Inc

c/o New Access Communications 801 Nicollet Mall Suite 350

Minneapolis MN 55402 Tel: (800) 525-9510

#### **Cogent Communications** of Utah Inc fka Allied Riser of Utah Inc

1015 31st St NW Washington DC 20007 (202) 295-4200 (877) 726-4368 (202) 338-8798

#### **Comcast Phone** of Utah LLC

fka AT&T Broadband Phone of Utah LLC 440 Yauger Way SW Olympia WA 98502-8153

ext 3404 (800) 288-2085 (360) 754-5811 Web: www.comcast.com

(360) 705-2537

#### CommPartners, LLC

3291 N. Buffalo Dr Suite 3 Las Vegas, NV 89129 (702) 367-8647 (702) 365-8647 Web: www.commpartners.us

#### **Computer Network** Technology Corp. c/o Windfall Resources

7144 N. Harlem Ave Suite 323 Chicago, II 6063 I (763) 268-6000 (800) 752-8061 (763) 268-6800 Web: www.CNT.com

#### **Comm South** Companies, Inc

8035 E. RL Thornton Suite 410 Dallas, TX 75228 (214) 355-7000 (214) 355-7005 Ms. Pringle Fax: (214) 355-7259 Web: www.commsouth.com

#### ComTech 21, LLC

One Barnes Park South Allingford, CT 06492 (877) 312-5560 (877) 312-5544 Web: www.comtech21.com

#### **Cypress Communications Operating Company Inc** 15 Piedmont Center

3575 Piedmont Rd, Suite 100 Atlanta GA 30305 (404) 869-2500 (888) 528-1788 (404) 869-2525 Web: www.cypresscom.net

#### **DIECA**

#### **Communications Inc** dba Covad

#### Communications Company 7901 Lowry Blvd

Denver CO 80230-6906 (408) 616-6500 (888) 462-6823 (408) 616-6501 Web: www.covad.com

#### **Direct Communications Cedar Valley**

PO Box 324 Rockland ID 83271-0324 (208) 548-2345 Fax: (208)548-9911 Web: www.dcdi.net

#### dPi Teleconnect LLC

2997 LBJ Fwy, Suite 225 Dallas TX 75234 972) 488-5500 (800) 687-6727 (972) 488-8636 Fax:

www.dpiteleconnect.com

#### **DSL**net **Communications LLC**

545 Long Wharf Dr, 5th Floor New Haven CT 06511 (203) 772-1000 (877) 375-6691 203) 624-3612 Fax: Web: www.dsl.net Schula Hobbs

#### **Electric Lightwave Inc** 4 Triad Center

Suite 200

Salt Lake City UT 84180-1413 (801) 924-3000 (888) 521-3001 (801) 524-0640 Fax: Web: www.eli.net

#### VarTec Solutions, Inc (formerly eMeritus)

1600 Viceroy Dr Dallas TX 75235 (214) 424-1000 (800) 583-8811

(214) 424-1510 Web: www.emerituscorp.com

#### **Emery Telecommunications** & Video Inc

dba Emery Telecommunications 450 E Hwy 29 PO Box 550

Orangeville UT 84537-0550 (435) 748-2223 (435) 748-5222 Web: www.etv.net

#### e-Pinnacle Communications, Inc.

4692 North 300 West, Suite 114 Provo UT 8 932-1274

(877) 355-2394 (801) 932-1276 Web: www.e-pinnacle.net

#### **Eschelon Telecom of Utah** Inc

730 Second Ave South, Suite 1200 Minneapolis MN 55402-3400 (612) 376-4400

(866) 372-4356 Fax: (612) 376-4411 Web: www.eschelon.com

## Fycel

#### **Telecommunications Inc** 1600 Viceroy Dr

Dallas TX 75235 (214) 424-1000 (800) 583-8811 (214) 424-1510 Web: www.excel.com

#### FirstDigital Telecom LLC

90 South 400 West, Suite M-Salt Lake City UT 84101 Tel: (801) 456-1000 Fax: (801) 456-1010 Web: www.firstdigital.com

#### France Telecom Corporate Solutions LLC

2300 Corporate Park Drive Mailstop SPO606 Herndon VA 20171 (703) 375-4919

Fax: (703) 375-4905

#### **Frontier Communications** of America

fka Citizens

Telecommunications Company dba Citizens Long Distance 4 Triad Center, Suite 200 Salt Lake City UT 84180-1413 (801) 924-6360

(888) 535-4354 (801) 924-6363 Web: www.czn.com

#### **Global Connection** of America

3957 Pleasantdale Rd Atlanta GA 30340 (678) 966-8444 Fax: (770)458-6773 Web: www.globalc-inc.com

#### **Global Crossing** Telemanagement Inc

1080 Pittsford Victor Rd Pittsford NY 14534 (585) 245-1427 (800) 414-1973 Fax: (585) 381-7592 Web: www.globalcrossing.com

#### Granite

#### **Telecommunications LLC**

234 Copeland St Quincy MA 02169 (617) 847-1500 (617) 847-0931 Web: www.granitenet.com

#### **GTC Telecom**

3151 Airway Ave, Suite P-3 Costa Mesa CA 92626-4626 (714) 549-7700 (714) 549-7707

#### **ICG Telecom Group Inc**

161 Inverness Dr West Suite 100 Englewood CO 80112 (303) 414-5000 (888) 424-1144 (303) 414-5817 Web: www.icgcomm.com

#### **IDACOMM INC**

350 N. Mitchell PO Box 1162 Boise ID 83701 (208) 388-5710 208) 381-0011 Fax: Web: www.idacomm.com

#### Competitive Local Exchange Carriers (cont.)



## Integra Telecom of Utah Inc

1201 NE Lloyd BL, Suite 500 Portland OR 97232-6902 Tel: (503) 453-8000 (888) 621-4239

Fax: 503) 453-8221 Web:

www.integratelecom.com

#### Intermedia Communications Inc

201 Spear St, 9th Floor San Francisco CA 94105 Tel: (415) 228-1072 (800) 893-7589 Fax: (415) 228-1094 Web: www.intermedia.com Web: www.mci.com

#### Intrado Communications Inc

1601 Dry Creed Dr Longmont CO 80503-6493 Tel: (720) 494-5800 (877) 856-7504 Fax: (720) 494-6600 Web: www.intrado.com

## Ionex Communications North Inc

2020 Baltimore Avenue Kansas City MO 64108 Tel: (816) 300-3000 (888) 472-4724 Fax: (816) 300-3350 Web: www.birch.com

#### **KMC Telecom V Inc**

1755 N Brown Rd, 3rd Floor Lawrenceville GA 30043 Tel: (908) 470-2100 (888) 562-8431

(888) 562-8431 Fax: (908) 719-8775 Web: www.kmctelecom.com

## Level 3 Communications LLC

1025 Eldorado Blvd Broomfield CO 80021-8869 Tel: (720) 888-1000 (877) 453-8353

Fax: (720) 888-5134 Web: www. level3.com

## MCI Metro Access Transmission Services LLC

201 Spear St, 9th Floor San Francisco CA 94105 Tel: (415) 228-1072 (800) 893-7589 Fax: (415) 228-1094 Web: www.mci.com

## MCI WorldCom Communications Inc

201 Spear St ,9th Floor San Francisco CA 94105 Tel: (415) 228-1072 (800) 893-7589 Fax: (415) 228-1094 Web: www.mci.com

#### McLeodUSA Telecommunications Services Inc

6400 C St SW PO Box 3177 Cedar Rapids IA 52406-3177 Tel: (319) 790-7055

(800) 500-3453 Fax: (319) 790-7901 Web: www.mcleodusa.com

#### NetTronix Inc

dba NuChoice Telecom

2825 E Cottonwood Pky Suite 500

Salt Lake City UT 84121 Tel: (801) 990-3222 (800) 840-8708 Fax: (801) 943-2847

Web:

www.choicetelephone.com

#### **New Edge Network Inc** dba New Edge Networks

3000 Columbia House Blvd Suite 106

Vancouver WA 98661-2969 Tel: (360) 693-9009 (877) 725-3343 Fax: (360) 737-0828

Fax: Web:

www.newedgenetworks.com

#### North County Communications Corporation

3802 Rosecrans St, Suite 485 San Diego CA 92110 Tel: (619) 364-4750 Fax: (619) 364-4777

#### **NOW Communications Inc**

Web: www.nccom.com

1375 S. Semoran Blvd Bldg. 5, Suite 1348 Winter Park FL 32792-5513 Tel: (719) 633-3059 (888) 565-1011 Fax: (719) 623-0287 Web: www.mynowline.com

## ol Communications of Utah LLC

1515 K St, Suite 100 Sacramento CA 95814-4052 Tel: (916) 554-2100 (888) 444-1111 Fax: (916) 554-2163 Web: www.ol.com

#### Pac-West Telecomm Inc

Fac-West Telecomm Inc
1776 W March Ln Ste 250
Stockton CA 95207
Tel: (209) 926-3300
(800) Pac West
Fax: (209) 926-4585
Web: www.pacwest.com

## Preferred Carrier Services Inc

1468 | Midway Rd, Suite 105 Addison TX 75001-3147 Tel: (972) 503-3388 (800) 288-0910 Fax: (972) 503-3385 Web: www.phonesforall.com

#### Premiere Network Services Inc

1510 N Hampton Rd Suite 120 DeSoto TX 75115 Tel: (972) 228-8881 (888) 739-4734 Fax: (972) 228-8889 Web: www.rewireit.com

#### QuantumShift Communications Inc

88 Rowland Way, Suite 300 Novato CA 94945 Tel: (415) 893-7180 (888) 800-1490 Fax: (415) 893-0569 Web: www.quantumshift.com

#### Questar InfoComm, Inc.

#### Regulatory / Legal Qwest Communications Corporation

1801 California Denver CO 80202 Tel: (303) 965-3524 Fax: 303) 992-6433

#### Reliant Communications Inc

fka HJN Telecom Inc

801 International Parkway 5th Floor Lake Mary FL 32746

Tel: (800) 830-5582 Fax: (800) 774-9216 Web: www.reliantrates.com

#### **SBC Telecom Inc**

1010 N St Mary's, Room 13K San Antonio TX 78215 Tel: (210) 246-8750 (877) 430-7228 Fax: (210) 246-8759 Web: www.sbctelecom.com

## Sierra Pacific Communications

5860 S Pecos Rd, Bldg G Suite 100

Las Vegas NV 89120-5429
Tel: (702) 949-7947
(800) 931-1791
Fax: (702) 949-7929
Web: www.spfiber.com

#### **Sorenson Media Inc** 4393 S Riverboat Rd, Suite

300 Salt Lake City UT 84123 Tel: (801) 287-9400 Fax: (801) 287-9401 Web: www.sorenson.com

#### Sprint Communications Company LP

6391 Sprint Pkwy MS:KSOPHT0101-Z2400 Overland Park KS 66241-2400

Tel: (913) 315-4279 (800) 829-0965 Fax: (913) 315-3303 Web: www.sprint.com

#### Suburban Access LLC

590 Burbank St, Suite 255 Broomfield CO 80020 Tel: (303) 466-1723 Fax: (303) 469-9510 Web:

www.suburbanaccess.com

#### Talk America Inc

6805 Route 202 New Hope PA 18938 Tel: (407) 313-1353 (877) 474-4926 Fax: (407) 658-6312 Web: www.talk.com

#### TCG Utah

1875 Lawrence St, Suite 1405 Denver CO 80202-1847 Tel: (303) 298-6741 Fax: (303) 298-6301 Web: www.att.com

#### **Teligent Services Inc**

460 Herndon Pky, Suite 100 PO Box 649 Herndon VA 20170-0649 Tel: (703) 326-4496

(888) 411-1175 Fax: (703) 326-4500 Web: www.teligent.com

#### Tel West Communications LLC

370 | S Norfolk St, Ste 300 PO Box 94447 Seattle WA 98 | 24-6747 Tel: (206) 933-1119 (877) 463-9366 ext 302 Fax: (206) 933-1117

Web:

www.telwestcommunications.com

## Time Warner Telecom of Utah LLC

| 15303 Dallas Pkwy, Suite 610 | Addison TX | 7500 | | Tel: (972) 455-7833 | Fax: (972) 455-780 | | Web: www.twtelecom.com

## Syniverse Networks, Inc. (TSI Telecom)

One Tampa Center, Suite 700 Tampa FL 33602 Tel: (813) 273-3307 (800) 892-2888

Customers: Fax: (813) 273-3077 Web: www.syniverse.com

## United Communications Hub Inc

dba UC Hub Inc

10390 Commerce Center Dr Suite 250 Rancho Cucamonga CA 91730-5860 Tel: (909) 945-8563 (800) 862-9970 ext 209 Fax: (888) 525-5266

## Web: www.uchub.net Universal Access Inc Sears Tower

233 S Wacker Dr, Suite 600 Chicago IL 60606-6307 Tel: (312) 660-5000 (888) 747-1744 Fax: (312) 660-6241 Web: www.universalaccess.net

## **US TelePacific Corp** *dba TelePacific*

dba TelePacific Communications

515 S Flower St, 47th Floor Los Angeles CA 90071-2201 Tel: (213) 213-3000 (877) 487-8722

Fax: (213) 213-3027 Web: www.telepacific.com

#### VarTec Telecom Inc

1600 Viceroy Dr Dallas TX 75235

(214) 424-1000 (800) 583-8811 (214) 424-1510 Web: www.vartec.com

#### **Western CLEC** Corporation

3650 131st Ave SE, Suite 400 Bellevue WA 98006 (425) 586-8700 (800) 545-5982 (425) 586-8666 Web: www.wwireless.com

#### **Communications LLC**

fka Williams

Communications LLC One Technology Center

Mail Drop TC-7B Tulsa OK 74103

(918) 547-6000 (800) 924-8903 (918) 547-9446

www.wiltelcommunications.com

**Communications LLC** 1850 M St NW., Suite 300

Washington DC 20036 (202) 367-7600 (888) 946-7827 (202) 659-1931 Web: www.winstar.com

#### **X5 Solutions**

1520 4th Ave, Suite 500 Seattle WA 98101 (206) 973-5800 (888) 588-1501 (206) 973-5899 Web: www.x5solutions.com

#### XO Utah Inc

III E Broadway, Suite 1000 Salt Lake City UT 84111 (801) 983-1600 (886) 963-9696 (801) 983-1667 Web: www.xo.com

#### **Z-Tel Communications Inc**

601 S Harbour Island Blvd Suite 220

Tampa FL 33602 (813) 273-6261 (800) 511-4572 Fax: (813) 273-6861

Web: www.z-tel.com

#### ILECs Operating in the State of Utah

under the Jurisdiction of the Public Service Commission

#### Incumbent Local Exchange Carriers

## **Albion Telephone Company Inc**

dba ATC Communications

225 W North St PO Box 98 Albion ID 83311 Tel: (208) 673-5335 Fax: (208) 673-6200 Web: www.atccomm.com Web: www.atcnet.net

#### **All West Communications Inc**

dba All West Communications

PO Box 588 Kamas UT 84036-0588 (435) 783-4361

50 West 100 North

(888) 292-1414 (435) 783-4928 Web: www.allwest.net

#### **Bear Lake Communications Inc**

35 S State St PO Box 7

Fairview UT 84629 (435) 427-3331 (800) 427-8449 (435) 427-3200 Web: www.cutel.com

#### **Beehive Telephone Company Inc**

2000 E Sunset Rd Lake Point UT 84074-9779 (801) 250-6639 (800) 629-9993 Fax: (801) 250-4420 Web: www.beehive.net

#### Carbon / Emery Telecom Inc

455 E Hwy 29 PO Box 421

Orangeville UT 84537-0421 Tel: (435) 748-2223 Fax: (435) 748-5222

Web: www.emerytelcom.net

#### Central Utah Telephone Inc

35 S State St PO Box 7 Fairview UT 84629 Tel: (435) 427-333 l (800) 427-8449

(435) 427-3200 Web: www.cutel.com

#### CenturyTel of Eagle Inc

100 CenturyTel Dr PO Box 4065 Monroe LA 71211-4065 Tel: (318) 388-9000

(800) 562-3956 Fax: (318) 388-9602 Web: www.centurytel.com

#### Citizens Telecommunications Co of Utah

dba Frontier Communications of Utah 4 Triad Center, Suie 200

Salt Lake City UT 84180-1413 (801) 924-6360 (800) 373-5627 (801) 924-6363 Web: www.frontieronline.com

#### **Emery Telephone**

dba Emery T1com

455 E Hwy 29 PO Box 629

Orangeville UT 84537-0629 Tel: (435) 748-2223 Fax: (435) 748-5222 Web: www.emerytelcom.net

#### **Farmers Telephone** Company Inc

26077 Hwy 666 PO Box 369

Pleasant View CO 81331-0369 (970) 562-4211 (877) 828-8656 Fax: (970) 562-4214 Web: www.farmerstelcom.com

#### **Gunnison Telephone Company**

29 S Main St PO Box 850

Gunnison UT 84634-0850 Tel: (435) 528-7236 Fax: (435) 528-5558 Web: www.gtelco.net

#### Hanksville Telecom Inc

455 E Hwy 29 PO Box 711

Orangeville UT 84537-0711 (435) 748-2223 Fax: (435) 748-5222 Web: www.emerytelcom.net

#### Manti Telephone Company Inc

34 W Union St Manti UT 84642 (435) 835-3391 (877) 835-3391 (435) 835-7192

#### **Navajo Communications** Company Inc

dba Frontier Navajo Communications

4 Triad Center Ste 200 Salt Lake City UT 84180-1413 Tel: (801) 924-6360 (800) 373-5627

Fax: (801) 924-6363 Web: www.frontieronline.com

#### **Qwest Corporation**

250 Bell Plaza, Room 1603 Salt Lake City UT 84111 (801) 237-7200 (888) 642-9996 (801) 237-7634 - Michael Dalebout (801) 237-7769 - Jim Farr (801) 237-6010 – Dave Sjoberg (206) 345-6224 - Phil Grate

(801) 237-6542 Web: www.qwest.com

#### Skyline Telecom

35 S State St PO Box 7 Fairview UT 84629

Tel: (435) 427-333 I (800) 427-8449 Fax: (435) 427-3200 Web: www.cutel.com

#### South Central Utah **Telephone Association Inc**

dba South Central Communications 45 North 100 West

PO Box 555 Escalante UT 84726 Tel: (435) 826-0225 Fax: (435) 826-0826 Web: www.socen.com

#### **UBET Telecom Inc**

211 East 200 North PO Box 398 Roosevelt UT 84066 (435) 646-5007 (888) 546-8282 Fax: (435) 646-5011 Web: www.ubtanet.com

#### **Uintah Basin Telecommunications** Association Inc

dba UBTA Communications

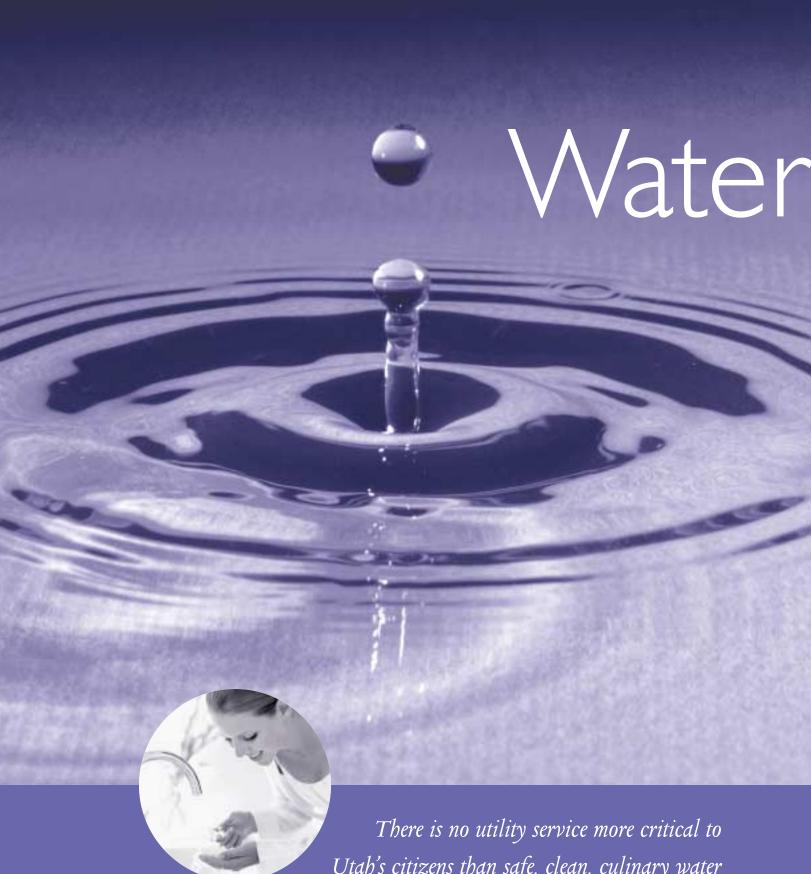
211 East 200 North PO Box 398 Roosevelt UT 84066 (435) 646-5007 (888) 546-8282 Fax: (435) 646-5011 Web: www.ubtanet.com

850 N Hwy 414

#### Union Telephone Company

PO Box 160 Mountain View WY 82939 (307) 782-6131 (800) 646-2355 307) 782-6913

Web: www.union-tel.com



Utah's citizens than safe, clean, culinary water at affordable rates.

### Overview of Water Utility

#### Water Service

There is no utility service more crucial to Utah's citizens than safe, clean, culinary water at affordable rates. For this reason, privately owned water companies have been under the Commission's jurisdiction since its inception.

However, for the overwhelming majority of Utahns, culinary water is delivered either by municipal systems or quasi-governmental special improvement or water districts. The Commission has no jurisdiction over such entities. Irrigation water, delivered by irrigation cooperatives, is likewise not subject to Commission jurisdiction.

Nevertheless, there are Utah residents, primarily in sparsely populated rural areas, who receive their water from privately owned water utilities subject to Commission jurisdiction. In recent years, relatively few new culinary water companies have been organized, and most of these have been formed more with a view toward serving as a marketing tool for real estate development than as economically viable enterprises in their own right.

#### Water Companies

This being the case, many of the new water companies have been set up as non-profit cooperatives with the intent that control and ownership, with all the responsibilities attendant thereto, will transfer to the lot owners as the lots are sold. In the meantime, many developers subsidize their water companies to enable them to offer attractive rates.

The Commission's policy is to exercise its jurisdiction, which under the law it is required to do, so long as the developer retains effective voting control of the water company. Once the lot owners/water users have attained voting control, the Commission relinquishes jurisdiction —again as required by law.

In uncontested cases, the Commission adjudicates the status of a water company informally, and those companies, which appear to be bona-fide cooperatives, are issued informal letters of exemption without the formal entry of a Commission order. Those companies found to be subject to Commission jurisdiction are issued Certificates of Convenience and Necessity by formal Commission order. Currently there are 35 certified water companies.

#### Commission Jurisdiction

As with other utilities, the Commission exercises regulatory jurisdiction over rates. Rate cases in the water context are relatively infrequent. Filing and prosecuting a rate case is somewhat costly, so companies tend to apply only when the need for an increase is acute. The Commission also entertains consumer complaints regarding water companies as it does other utilities.

During fiscal 2004, the Commission issued five new Certificates of Convenience and Necessity.

#### Water Utilities Dockets

#### 02-2254-01

In the Matter of the Petition for and Order to Show Cause Regarding Exemption from Commission Regulation of Boulder King Ranch Estates Water Company

Order issued July 3, 2003. Boulder King Ranch Estates Water Company, having previously found to be subject to the jurisdiction of the Commission, was granted a certificate to serve. A settlement agreement containing rates and terms of service was approved as just and reasonable.

#### 03-2393-01

In the Matter of the Application of Wolf Creek Ranch Water System for a Certificate of Convenience and Necessity to Operate as a Public Utility Rendering Water Service

Order issued July 3, 2003. Applicant, having demonstrated its fitness to serve, and no opposition to the application appearing, the Commission granted the certificate.

#### 03-2199-01

In the Matter of the Request for Rate Increase for White Hills Water Company

Order issued July 29, 2003. White Hills Water Company sought to increase various rates to be charged. The Commission established new rates.

#### 98-2265-01

In the Matter of the Investigation of the Operations of Long Valley Estates Water Company as a Public Utility

Order issued December 4, 2003. No fines were assessed against Long Valley Estates Water Company or its officers pending compliance by the company with DEQ requirements, the rules and orders of this Commission, and other legal requirements. Long Valley Estate Water Company's most recent application for a certificate of public convenience and necessity will be dealt with in the docket to which it was assigned.

KEY: Docket Number Short Title

Status as of June 30, 2004

#### Water Utilities Dockets (cont.)



#### 03-2265-01

In the Matter of the Application of: Long Valley Estates Water Company for a Certificate of Convenience and Necessity to Operate as a Public Utility Rendering Water Service

Order issued December 4, 2003. This matter was converted to an informal proceeding pursuant to §§ 63-46b-4 and 63-46b-5, Utah Code Annotated. Long Valley Estates Water Company was granted Certificate of Convenience and Necessity No. 2265 to operate as a water corporation serving the Long Valley Ranch subdivision in Kane County, State of Utah, as specifically identified in Exhibit "H" to the Application in this matter. Applicant's proposed flat rate of \$15.00 per month for water service was approved. Applicant was granted a waiver of Commission Rule 746-200-4(A), and may bill its customers on a quarterly basis. Applicant shall comply with all requirements of the Utah Division of Drinking Water. Applicant to file a tariff within 30 days of the date of Order.

#### 01-2370-01

In the Matter of the Application of Danny Stevens, dba Shadow Mountain Estates for a Certificate of Convenience and Necessity to Operate as a Public Utility Service or for an Exemption from PSC regulation Shadow Mountain Estates, Inc.

Order issued December 11, 2003. The Commission granted Certificate of Convenience and Necessity No. 2370 to operate as a water corporation serving the Shadow Mountain Estates Subdivision in Sevier County, State of Utah, as more particularly described in the Application in this matter. Shadow Mountain's rates of \$20.00 per month for usage up to 25,000 gallons, and \$1.00 per 1,000 gallons for usage in excess of 25,000 gallons per month, were approved. The proposed connection fee of \$3,000, with \$2,500 of that amount designated as payment for the right to connect to the system, and \$500 for the costs of connection, was also approved. Shadow Mountain shall comply with all requirements of the Utah Division of Drinking Water. Shadow Mountain shall file a tariff within 30 days of the date of the Order.

#### 04-2428-01

In the Matter of the Application of Harmony Mountain Ranch Water Company Association for a Certificate of Convenience and Necessity to Operate as a Public Utility Rendering Water Service

Order issued May 13, 2004. Applicant, having demonstrated its fitness to serve, and no opposition to the application appearing, the Commission granted the certificate.

#### 04-2025-01

In the Matter of the Request for Rate Increase of Dammeron Valley Water Works

Dammeron Valley Water Works' proposed increased rates were approved, effective July I, 2004. The tariff language revisions proposed by the Division of Public Utilities were adopted. Dammeron Valley Water Works shall submit revised tariff sheets reflecting the new rates, and including the language revisions. The Division of Public Utilities shall review the revised tariff sheets for compliance with this Report and Order.

#### 03-2417-0

In the Matter of the Application of Wolf Creek Water Conservancy a Certificate of Convenience and Necessity to Operate as a Public Utility Rendering Service, or for an Exemption from PSC Regulation

Order issued June 22, 2004. Applicant, having demonstrated its fitness to serve, and no opposition to the application appearing, we grant the certificate and set interim rates. The record remains open for the period of time specified.

## Water Utilities Operating in the State of Utah

under the Jurisdiction of the Public Service Commission

## **Boulder King Ranch Estates Water Company**

30 E Center St, Suite 200 Kanab UT 84741 Tel: (435) 335-7441 Fax: (928) 645-3354

#### **Bridgerland Water Co Inc**

PO Box 314 Logan UT 84323-0314 Tel: (435) 755-3006 Fax: (435) 755-3009

#### Chekshani Water Company Inc Chekshani Cliffs Corporation

10921 Keymar Dr Las Vegas NV 89135 Tel: (702) 878-7528 Fax: (702) 878-1032

#### Color Country Owners Association

PO Box 912 Cedar City UT 84721-0912 Tel: (435) Fax: (435) 865-1090

#### Community Water Company Inc C/O The Canyons Utah

1840 Sun Peak Dr Park City UT 84098 Tel: (435) 615-4840 Fax: (435) 615-4855 Tel: (435) 615-3304 Glen Crowell, Con Tel: (435) 615-4846

Fran Amendola

## Dammeron Valley Water Works

I Dammeron Valley Dr East Dammeron Valley UT 84783 Tel: (435) 574-2295 Fax: (435) 627-1478 www.dammeronvalley.com

#### Duck Creek Pines LLC dba Duck Creek Pines Water Company

2230 N University Pky, Suite 7B Provo UT 84604

Tel: (801) 377-0400 Fax: (801) 377-0630

#### **Durfee Creek Homeowners Association Inc**

1941 Fast 6925 North Liberty UT 84310 (801) 972-8666 Fax: (801) 974-5653

#### **Elk Ridge Estates Water Company**

PO Box 723 Cedar City UT 84721-0723 Tel: 435) 682-2515 Fax: (435) 682-2520

#### **Falcon Crest** Water Company LLC

2333 S Falcon Way Huntsville UT 843 17-9735 Tel: (801) 668-6889

#### **Harmony Heights Water Company** 722 East 200 South

PO Box 487 New Harmony UT 84757 Tel: (435) 586-9208 Fax: (435) 586-9208

#### **Hidden Creek Water Company**

5225 S Alvera Cir Salt Lake City UT 84117-7105 Tel: (801) 272-3525 Fax: (801) 277-6691

#### Highlands' Water Company Inc

5880 Highland Drive Morgan UT 84050 Tel: (801) 876-2510 Cell: (801) 391-1105

#### Homespun Village Water Company

2021 Hideout Cir Riverton UT 84065 Tel: (801) 254-9050 (801) 254-1522

#### Horseshoe Mountain Ranch Estates

10160 Roseboro Rd Sandy UT 84092 (801) 572-4728 Tel: (801) 572-7456

#### **Iron Town Property Owners' Association**

2568 Elizabeth St, Suite 5 Salt Lake City UT 84106 Tel: (801) 484-4220

#### KWU Inc

dba Kayenta Water Users 800 N Kayenta Pky

Ivins UT 84738 (435) 628-7234 Tel· (435) 628-7707

#### **Lake Front Estates Water Users Association**

PO Box 567 Panguitch UT 84759 (435) 676-2349

#### Lake Mountain Mutual Water Company Inc

50 W Broadway Ste 600 Salt Lake City UT 84101 (801) 363-1215 ext 131 (801) 292-6062

#### **Lakeview Water Corporation**

932 Ski Lake Dr Huntsville UT 84317-9414 Tel: (801) 745-3004 Fax: (801) 745-3131

#### Legacy SweetWater Inc

276 West 100 North PO Box 201 Springville UT 84663 (801) 491-9414 Tel: (801) 491-8704

#### Apple Valley Water Company Inc 2894 S Cartland Dr

Box 225-9 Apple Valley UT 84737 Tel: (435) 877-1023 (435) 877-1072

#### Long Valley Estates **Water Company**

4067 Cody Road Sherman Oaks CA 91403 (818) 788-9271 (435) 644-5352

#### **Mountain Valley Ranches Water Service**

2226 W 5875 N Cedar City UT 84720-5917 Tel: (435) 586-2436

#### **New Paria Water Company**

71 South 7th Avenue Page AZ 86040-0340 (928) 645-9478 Adrian Powell (928) 645-5745 Fax:

#### Pine Valley Irrigation Company

132 East 100 South Pine Valley UT 84781-2112 Tel: (435) 574-2715

#### **Pineview West** Water Company

1568 Connecticut Drive Salt Lake City UT 84103 Tel: (801) 521-7330 (Pineview)

#### **Shadow Mountain Estates**

dba Danny A Stevens 2350 North 1250 East Monroe UT 84754 Tel: (435) 896-9096

#### **Sherwood Water Company** 3140 North 2000 West

PO Box 565 Delta UT 84624-0565 Tel: (435) 864-2896 Fax: (435) 864-4947 Cell: (435) 864-7913

#### South Duchesne **Culinary Water Inc**

289 W Main St PO Box 294 Duchesne UT 84021-0294 Tel: (435) 738-6000 Fax: (435) 738-6003

#### Wanship Cottage Site Water Company

340 S Main St PO Box 176 Coalville UT 84017-0176 Tel: (435) 336-5584 Fax: (435) 336-2380

#### West Slope Water Company

PO Box 1081 Cedar City UT 84721-1081 Tel: (435) 586-7688 Fax: (435) 867-1001

94 East 2530 North

#### White Hills Water Company Inc

PO Box 9440 Salt Lake City UT 84109-0440 Tel: (801) 485-5274

#### Wilkinson Water Company Inc

2985 W Old Hwy Rd Morgan UT 84050 Tel: (801) 876-3113

#### Winchester Hills **Water Company Inc**

1090 West 5830 North Saint George UT 84770 Tel: (435) 673-9403

#### Wolf Creek Ranch Water System

1132 South 500 West Salt Lake City UT 84101 Tel: (801) 844-0101 Fax: (801) 975-0900 Web: www.wolfcreekranch.com

#### Combination Water and Sewer

#### Storm Haven Water Company Inc

4782 S Cove Ln Heber City UT 84032-9641 Tel: (435) 654-3119

#### Wolf Creek Water & Sewer Co Inc

3718 N Wolf Creek Dr PO Box 658 Eden UT 84310 Tell: (801) 745-3435 Faxl: (801) 745-3454

#### Sewer

#### **Mountain Sewer Corporation**

932 South 6525 East Huntsville UT 84317 (801) 745-3004 Faxl: (801) 745-3131

## Complaint Resolutions

#### Operating Utilities

#### Monopolies

If a privately owned company is a monopoly, it is in position to exploit its customers. Since that company will be the sole source of a good or service, its dissatisfied customers have nowhere else to turn to acquire the monopolized service or product at better price or quality. The customer takes what the monopoly offers or does without.

This picture changes in the case of services provided by regulated public utility companies, as it must, not least because public utility services are necessities of modern life. Households and businesses cannot do without these services. The Commission is the intermediary between public utility monopolies and customers.

#### The Role of the Division

A dissatisfied customer who cannot resolve service problems through contact with the utility comes to state regulators for help. Walk-in, a local call, or a toll-free 800 number connects the customer with the staff of the Division of Public Utilities. Division staff constructs a factual statement, through discussions with both the complainant and the utility, of the problem. Often, this is enough to resolve the difficulty.

In other instances, the utility itself takes action to correct the problem upon Division contact. At times, a customer facing service difficulty may ask the Committee of Consumer Services for help. Though following the same sort of process the Division does, if the Committee learns that other customers face similar problems, it may petition the Commission for action in a manner having wider applicability. An example might be changes in late payment arrangements to assist low-income customers or others having difficulty paying their bills.

#### The Role of the Commission

Oftentimes customers contact the Commission to converse directly with a Commissioner, the administrative secretary or a member of the technical staff. This has the dual benefit, whether or not the complaint is resolved this way, of giving the customer direct contact with either an expert or a decision-maker, while it keeps the Commission aware of circumstances of utility service current in the community. But in cases where informal processes do not satisfy the customer, he or she is free to pursue formal action at the Commission.

#### Formal Complaints

In cases involving factual disputes over which the Commission has jurisdiction, the Commission resolves a formal complaint by hearing before the administrative law judge, who establishes the facts on the record and renders a recommended decision.

Docketed complaint cases resolved by the Commission through formal processes during the fiscal year are listed below. By far most customer complaints are resolved, however, in the informal ways mentioned.

The table at right shows the number of informal complaints processed by the Division of Public Utilities in FY 2004. Of these, 6 became formal complaints before the Commission during FY 2004 requiring a hearing by an Administrative Law Judge.

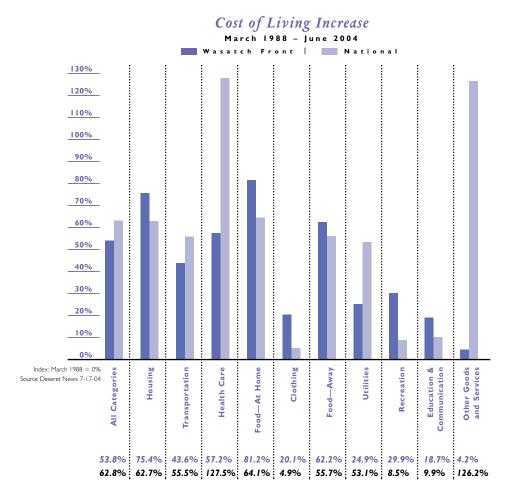


## Informal Complaints

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for the
year 2004
492
200
209
437
566
201
Distance 201
1 90 <b>7</b>

Public utility services are necessities of modern life; households and businesses cannot do without these services. The Commission is the intermediary between public utility monopolies and customers.

# Performance of Utah's Regulated Utilities



## Price Changes of Utah's Utilities

A July 17, 2004 Deseret News article describes how prices for different goods and services have changed along the Wasatch Front compared to the nation in the past sixteen years. Wells Fargo Bank's analysis looks at ten different categories of goods and services and shows that utilities is one of only four categories that show percentage increases less for the Wasatch Front than nationally. Of those four categories, utilities shows the second smallest percentage increase.

Looking solely at utility services regulated by the Utah Public Service Commission, the typical residential customer has experienced an 11 % decline in Utah Power's rates since 1988 and a 58% increase in Questar Gas' rates. It should be noted that about half of Questar Gas' rates are determined by the cost of the natural gas commodity, which is passed through to consumers at cost. The natural gas commodity market has become more volatile in recent years causing more variation in customer rates.











## The Public Service Commission of Utah

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